

**IN THE FOURTH SESSION OF THE SEVENTH  
PARLIAMENT OF THE REPUBLIC OF GHANA**

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**REPORT OF THE COMMITTEE ON ROADS AND  
TRANSPORT**

**ON THE**

**CONTRACT AGREEMENT BETWEEN THE  
GOVERNMENT OF THE REPUBLIC OF GHANA  
(REPRESENTED BY THE MINISTRY OF ROADS AND  
HIGHWAYS [DEPARTMENT OF URBAN ROADS]) AND  
JANSON BRIDGING INTERNATIONAL BV OF  
NETHERLANDS FOR AN AMOUNT OF TWENTY-EIGHT  
MILLION, FIVE HUNDRED AND EIGHTEEN  
THOUSAND EUROS (€28,518,000.00) FOR THE  
CONSTRUCTION OF PEDESTRIAN BRIDGES AT  
HAZARDOUS LOCATIONS IN GHANA**

6<sup>th</sup> August, 2020

Acc No: 302/20  
Class No: CR/1-G#JBI/20

# REPORT OF THE COMMITTEE ON ROADS AND TRANSPORT ON THE CONTRACT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF GHANA (REPRESENTED BY THE MINISTRY OF ROADS AND HIGHWAYS [DEPARTMENT OF URBAN ROADS]) AND JANSON BRIDGING INTERNATIONAL BV OF NETHERLANDS FOR AN AMOUNT OF TWENTY-EIGHT MILLION, FIVE HUNDRED AND EIGHTEEN THOUSAND EUROS (€28,518,000.00) FOR THE CONSTRUCTION OF PEDESTRIAN BRIDGES AT HAZARDOUS LOCATIONS IN GHANA

## 1. INTRODUCTION

On Monday, 3<sup>rd</sup> August, 2020, the Contract Agreement between the Government of the Republic of Ghana (represented by the Ministry of Roads and Highways [Department of Urban Roads]) and Janson Bridging International BV of Netherlands for an amount of Twenty-Eight Million, Five Hundred and Eighteen Thousand Euros (€28,518,000.00) for the construction of pedestrian bridges at hazardous locations in Ghana was presented to Parliament by the Majority Leader and Minister for Parliamentary Affairs, Hon Osei Kyei-Mensah-Bonsu.

The Contract Agreement was referred to the Committee on Roads and Transport for consideration and report in accordance with Article 103 of the 1992 Constitution and Order 189 of the Standing Orders of Parliament.

The Committee met the Deputy Ministers of Roads and Highways, Hon Anthony N-yoh Puowe A. Karbo and Hon Kwabena Owusu-Aduomi and Officials from the Ministry on Wednesday, 5<sup>th</sup> August, 2020 and considered the referral. The Committee is grateful to the two Deputy Ministers and officials from the Ministry for assisting the Committee.

## 2. REFERENCE DOCUMENTS

- i. The 1992 Constitution
- ii. The Standing Orders
- iii. Contract Agreement between the Government of the Republic of Ghana (represented by the Ministry of Roads and Highways [Department of Urban Roads]) and Janson Bridging International BV of Netherlands for an amount of Twenty-Eight Million, Five Hundred and Eighteen Thousand

Euros (€28,518,000.00) for the construction of pedestrian bridges at hazardous locations in Ghana

### **3. BACKGROUND**

The Government through the Ministry of Roads and Highways (MRH) has constructed several arterial roads in some of the capital cities in the recent past which has consequently improved mobility and shortened travel time on these roads. The arterial roads constructed have however compromised on the safety of vulnerable groups, pedestrian and non-motorized transport users within the selected cities. Considerable number of lives are needlessly lost through road accidents on our highways especially when they traverse urban areas or densely populated communities.

To address the challenge, the sector Ministry has identified several crossing points within the cities, which need appropriate pedestrian facilities to ensure safety. The proposed project is a major safety intervention within the selected capital cities and has the capacity to enhance the quality of life of the Ghanaian populace.

The construction of pedestrian bridges at hazardous locations in Ghana forms part of the Government through the Ministry of Roads and Highways' strategic road programme to continue the construction of pedestrian bridges across some selected arterial roads to remove all conflicts between vehicular traffic and pedestrians. It is also to improve the safety of road users, particularly vulnerable groups who cross these arterial roads. This intervention would also bring great relief to all road users, by freely accessing the roads and adjoining facilities without fear of being knocked down by a vehicle.

### **4. OBJECTIVE OF THE PROJECT**

The primary objective of this project is to enhance the safety of all road users within the selected capital cities by removing all potential conflicts between non-motorised transport users and vehicular traffic on the arterial road network.

The specific objective of this project is to locate pedestrian bridges close to critical facilities such as schools, hospitals and other public places. It is also to

limit vehicular and pedestrian conflict with its attendant consequences and implications for the country's resources.

## 5. SCOPE OF THE PROJECT

This project involves the construction of fourteen pedestrian bridges at hazardous locations mainly in Accra, Cape Coast and Kumasi.

(a) The scope of works shall include:

- i. Engineering design, manufacturing, supply and installation of bridge super structure, ramps and civil works;
- ii. Solar Lightening facilities;
- iii. Concrete Pavement and landscaping;
- iv. Relocation of utility lines;
- v. Training and capacity building; and
- vi. Supply of bridge accessories.

### (b) Project Locations

The locations identified and proposed for the installation of the pedestrian bridges are as outlined in the table below:

Region	City/Town	Proposed Location of Bridge
Greater Accra	Accra	<ol style="list-style-type: none"> <li>1. N1 - Near the pedestrian traffic light at Abeka Lapaz</li> <li>2. N1 - Near Tetegu Junction traffic light</li> <li>3. N1 - Weija Junction</li> <li>4. Kanda Highway near the Mosque</li> <li>5. Ridge Hospital</li> <li>6. N4 - Okponglo/Shiashie extention</li> <li>7. N4 - Near traffic light, PRESEC, Legon</li> </ol>
Central	Cape Coast	<ol style="list-style-type: none"> <li>8. N1 - University of Cape Coast (Eastern gate)</li> <li>9. N1 - University of Cape Coast (Southern/Central gate)</li> </ol>
	Assin Fosu	<ol style="list-style-type: none"> <li>10. N8 - Lorry station/Catholic Hospital</li> </ol>
Ashanti	Kumasi	<ol style="list-style-type: none"> <li>11. Opoku Ware School</li> <li>12. N6 - Sofoline Bus Terminal on Sunyani Road</li> <li>13. SDA School on Western Bypass</li> <li>14. SDA Hospital on Sunyani Road</li> </ol>

## 6. OBSERVATIONS AND RECOMMENDATION

### i. Cost of Project

The Committee noted that the total project cost for the construction of the fourteen pedestrian bridges is €28,518,000.00. The summary of the project's budget is as follows:

Cost Component Breakdown		
Item	Description	Total Price (€)
1.	Surveys, Design & Engineering	500,000
2.	Manufacturing, Supply and installation of steel structure	19,118,000
3.	Civil works for sub-structure, foundation and bridge deck	6,500,000
4.	Associated works (lightening, fencing, pavement, landscaping)	1,500,000
5.	Traffic Management and traffic signs	600,000
6	Employers PMU facilities, training and inspection	300,000
	<b>Total</b>	<b>€28,518,000</b>

### ii. Project Duration

The construction of pedestrian bridges in selected locations in Ghana would be completed in 36 months from its commencement date.

### iii. Advance Payment and Advance Payment Guarantee

The Committee noted that a provision has been made for an Advance Payment of 20% of the Accepted Contract Amount. The Committee further noted, this amount could only be paid after the Contractor has submitted an Advance Payment Guarantee acceptable to the Employer.

### iv. Performance Security

The Committee noted that as part of the safeguard measures to cause the Contractor to perform on schedule and to specifications, the Contractor is required to provide a Performance Guarantee in the form of a Bank Guarantee from a Bank acceptable to the Employer and for an amount of 10% of the Accepted Contract Price.

**v. Retention**

The Committee observed that the limit of Retention Money is 5% of the Accepted Contract Amount. In lieu of deduction of retention, the contractor shall submit a valid Retention Money Bank Guarantee amounting to 5% of the accepted contract amount in form and substance acceptable to the Employer. Percentage of Retention however, is 5% of the value of every Interim Payment Certificate until the limit is reached.

**vi. Insurance for the Work**

The Committee observed that the maximum amount of deductibles for insurance of the Employer's risks is 10% of the loss or damage or €25,000.00, whichever is higher with a deductible amount of €10,000.00 per occurrence. The Committee further observed that the Insurance amount for shipment is 110% of the Contract value.

**vii. Defect Liability Period**

The Committee noted that the Contract provides for Defects Notification Period of 365 days for each bridge to be calculated from the date of the Taking Over Certificate for the bridge.

**viii. Financial Impact**

The Committee observed that the commercial contract price for this project will be fully paid from the proceeds of the loan to be contracted by the Ministry of Finance on behalf of the Republic of Ghana. The project, the Committee noted, was factored in the assessment which informed the Government's Medium -Term Debt Strategy (MTDS) and consequently determined government's borrowing plan for the medium term and published as Appendix 10c of the 2020 Budget. The fiscal impact of the project the Committee was informed has been incorporated in the 2020 Budget and forms part of the anticipated Project Loan disbursement amount of GH¢4,345.40 billion for 2020.

**ix. Stakeholder Consultation**

The Ministry informed the Committee that there have been broad inter-ministerial stakeholder consultations among the Ministries of Finance, Attorney Generals Department, Ministry of Roads and Highways and the Implementing Agency, the Department of Urban Roads from project preparation through negotiation of the terms and conditions of the contract and the arrangements for implementation. The Committee was further assured that stakeholder consultations will continue to include Assemblies, opinion leaders and project affected persons.

**x. Pedestrians not using Completed Foot Bridges**

The Committee bemoaned the indiscipline and the situation on our roads in which pedestrians refuse to use the completed foot bridges and continue to put their lives at risk by crossing the highways. The Committee recommended for the strict enforcement of the associated sanctions for the non-usage of the foot bridges.

**xi. Traffic and Street Lights**

The Committee observed with concern the situation where some unpatriotic Ghanaians vandalise the traffic and street lights on our roads by stealing cables among others items thereby plunging our streets into total darkness. The Committee recommended for an innovative way of safeguarding our traffic and street light.

The Committee further recommended for inter-ministerial coordination between the Ministry of Roads and Highways, Ministry of Local Government and Rural Development and Ministry of Energy to possibly establish an agency whose sole mandate will be to efficiently and effectively manage street lights to avoid the duplication of mandate that sometimes comes up. The street light levy component of the ECG tariff could be used to fund such an agency.

## 7. CONCLUSION

The Committee having carefully examined the Commercial Agreements and satisfied itself that the project is a safety intervention and will enhance the quality of life and safety of all road users within the selected capital cities unanimously recommends to the House to adopt its report and approve the Contract Agreement between the Government of the Republic of Ghana (represented by the Ministry of Roads and Highways [Department of Urban Roads]) and Janson Bridging International BV of Netherlands for an amount of Twenty-Eight Million, Five Hundred and Eighteen Thousand Euros (€28,518,000.00) for the construction of pedestrian bridges at hazardous locations in Ghana

Respectfully submitted.



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**MR. SAMUEL AYEH PAYE**  
**CHAIRMAN, COMMITTEE ON**  
**ROADS AND TRANSPORT**



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**MR. ASANTE AMOAKO-ATTA**  
**CLERK, COMMITTEE ON ROADS**  
**AND TRANSPORT**