

**IN THE FIRST MEETING OF THE SECOND  
SESSION OF THE THIRD PARLIAMENT OF  
THE FOURTH REPUBLIC OF GHANA**

**REPORT  
FROM THE COMMITTEE ON  
HEALTH ON  
THE 2002 DRAFT ANNUAL  
BUDGET ESTIMATES  
OF THE MINISTRY OF HEALTH**

***12<sup>TH</sup> MARCH 2002***

**IN THE FIRST MEETING OF THE SECOND SESSION OF THE  
THIRD PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA**

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**1.0 INTRODUCTION**

The Budget Statement and Economic Policy of the Government for the 2002 fiscal year was presented to Parliament on Thursday 21<sup>st</sup> February 2001 by the Minister of Finance. Pursuant to Article 103 of the Constitution and Order 140(4) and 177 of the Standing Orders, the Annual Estimates for the Ministry of Health was referred to the Select Committee on Health for consideration and report.

1.2 In considering the estimates, the Committee held two meetings at which the Minister of Health, Dr. Afriye and his technical team were present. The Committee also had the benefit of further information from officials from the Ministry of Finance.

The Committee acknowledges the various representations made and reports as follows:

**2.0 REFERENCE DOCUMENTS**

In the course of its deliberations, the Committee was guided by the following documents:

- (i) The 1992 Constitution of Ghana
- (ii) The Budget Statement and Economic Policy of the Government for the 2002 fiscal year.

- (iii) The Revised Draft Annual Estimates for 2001 of the Ministry of Health.
- (iv) The 2002 Session Address delivered by His Excellency the President to Parliament
- (v) The Committee's Report on the 2001 Draft Annual Estimates of the Ministry of Health.
- (vi) Standing Orders of the House.

### **3.0 MISSION STATEMENT OF THE MINISTRY**

The Ministry of Health operates through its mission statement which posits:

- (i) The development and promotion of proactive policies for good health and longevity,
- (ii) The provision of universal access to basic health service and,
- (iii) The provision of affordable and accessible health services.

### **4.0 OBJECTIVES**

The Ministry operates by the following objectives in pursuance of its policy within the Medium Term Expenditure Framework:

- (i) Increasing geographical and financial access to health services to all people living in Ghana,
- (ii) Providing better quality care in all health facilities and outreach centres.
- (iii) Improving efficiency at all levels of the health care system.

- (iv) Fostering closer collaboration and partnership between the health sector on one hand, and communities, other sectors non-governmental organisations (NGOs), private providers and other interest groups on the other.
- (v) Increasing overall resources in the health sector and ensuring equitable and efficient distribution of resources.

## 5.0

### **REVIEW OF THE MINISTRY'S PERFORMANCE IN 2001**

Notwithstanding the shortfalls in budgetary allocation, to the sector, the Committee noted significant progress in the performance of the Ministry during the period under review.

## 5.1

In the area of public health, immunisation coverage which was targeted at 68% was achieved. In addition, a positive increase in supervised delivery from a target of 45% to 49.2% was noted by the Committee. An amount of ₪12 billion allocated under the exemption scheme for vulnerable groups contributed to a significant increase in OPD attendance in the three Northern Regions. Guinea worm cases also decreased from 5,374 to 3,678 despite difficulties involved in extending potable water to endemic area.

## 5.2

Negotiations for access to anti-retroviral drugs and anti-retroviral therapy have been successful, Reduced rates have been offered by CIPLA. Boehringer Ingelheim has signed a contract to supply Nevirapine tabs for 5 year to prevent mother-to child transmission of HIV.

- 5.3 A promising intervention in the treatment of buruli ulcer through a new technology transfer from Japan to Ghanaian Doctors has yielded positive results.
- 5.4 A new pentavalent vaccine (DPT-Hep B-Hib) introduced in Accra contributed to the immunisation of 2636 children during its official launch.
- 5.5 In the domain of human resource development, the Additional Duty Hours Allowance (ADHA) for health workers has been largely streamlined. This has led to a reduction in the frequent unrest by health workers. A revolving fund has been made operational to enable staff procure means of transport. Two hundred vehicles have so far been made available for staff ownership.
- 5.6 A draft bill on insurance is under preparation and nearly ready for parliamentary consideration. The Health Insurance Fund is included in the bill. Cash and Carry is still in place pending the introduction of the Health Insurance Scheme.
- 5.7 Despite a shortfalls in allocations for the rehabilitation of health infrastructure, re-equipping of 64 hospitals under the Sucomex II Project were completed in March 2001.

6.0 **2002 BUDGET FOR THE MOH**

Mr. Speaker, in order to achieve the targets set, a budget of 466.63 billion cedis is provided under Government of Ghana with a Donor component of 232 billion cedis. Estimates of

Internally Generated Funds for 2002 is 81.7 billion cedis.

Table 1 provides the details:

**TABLE 1: 2002 BUDGETARY PROVISION (billion cedis)**

ITEM	GOG	DONOR	EARMARKED	IGF	TOTAL(excl. IGF)
ITEM 1	311				311
ITEM 2	68.45	35.29			
ITEM 3	65.965	86.41	79.98	81.7	232.35
ITEM 4	21.21	31.13			52.34
<b>TOTAL</b>	<b>466.63</b>	<b>152.83</b>	<b>79.98</b>	<b>81.7</b>	<b>699.43</b>

**7.0 SOME ASPECTS OF THE MOH'S PROGRAMME OF WORK FOR 2002**

- 7.1 The use of Insecticide Treated Materials (ITMS) especially for children under five and pregnant women, ensuring the proper home-based care of fevers by care givers and capacity building of health staff for the management of all types of malaria will be encouraged.
- 7.2 As part of its strategy to eradicate Guinea Worm the Ministry will intensify its collaboration with the water sector, civil society organisations and other agencies.
- 7.3 The Expanded Programme of Immunisation (EPI) with the new pentavalent vaccine will be operationalised to ensure wider coverage this year. A sentinel surveillance on pediatric Meningitis in the Teaching Hospitals will begin this year.

7.4 Emphasis will be on Community based Health Services (CHPS) Exemptions. The specialist outreach programme which currently covers seven specialty areas including Dermatology, Maxillo Facial Surgery, Pediatric Surgery, Urology, Ophthalmology, Ear, Nose and Throat and Orthopaedics will continue to be a priority programme as a strategy for increasing access to specialist care.

7.5 Redistribution of Health care personnel with the view of supporting deprived areas will be pursued this year.

## 8.0 PRIORITIES OF THE MINISTRY OF HEALTH FOR 2002

### 8.1 SERVICE DELIVERY

Mr. Speaker, seven specific areas of health delivery have been earmarked by the Ministry for priority attention. These are HIV/AIDS and Sexually Transmitted Diseases, Malaria, Guinea Worm, Tuberculosis, Reproductive Child Health and Emergency Care.

The Ministry will intensify its efforts to eradicate within the period under review Polio and Guinea worm, Maternal and Neo natal Tetanus as well as Leprosy. Trachoma and Filariasis have also been identified for elimination.

### 8.2 ADDRESSING INEQUALITIES IN HEALTH CARE

One of the challenges facing the Health Sector is ensuring equity of health care throughout the country. Consequently, special emphasis will be placed on promoting equity of health and resource allocation to the four most deprived regions i.e Northern Region, Upper East Region, Upper West Region and Central Region.

### 8.3 **EMERGENCY CARE**

Mr. Speaker, the Ministry intends to provide an effective Ambulance strategy to ensure that emergencies throughout the country are handled in an efficient and professional manner. To eliminate financial barrier to emergency care, a "Care First" policy to eliminate demand for fees before treatment will be enforced.

### 8.4 **FINANCING POLICY AND HEALTH INSURANCE**

The financing policy of the Ministry of abolishing the Cash and Carry system will be carried out in a phased manner to avoid any catastrophic effect on the financing of the health sector.

### 8.5 **HIV/AIDS**

The Ministry will intensify its HIV/AIDS activities with inter-sectoral action and advocacy at all levels. Mother-to-child transmission to post exposure prophylaxis will also be introduced this year.

### 9.0 **AREAS FOR ADDITIONAL RESOURCE NEEDS**

It is to be noted that nearly ₦204 billion may be sought in addition to phase out the cash and carry system. The breakdown are as follows:



<u>Issues</u>	<u>Estimates</u>
Registration services	40 billion
Diseases of Public Health concern (EPL, EPIDEMICS etc)	3.3 billion
Emergencies	39 billion
Child and adolescent Health	95 billion
Regional preferences (in response to inequalities)	26.1 billion
<b>TOTAL</b>	<b>203.4 billion</b>

## 10.0 TARGETS TO BE ACHIEVED FOR 2002

The Ministry has identified the following target areas for achievement by the end of the year.

Children Fully immunized	70%
Proportion of supervised deliveries	55
Contraceptive Prevalence (in CYP terms)	520,000
OPD attendance (per capita)	0.5
Maternal mortality rate (per livebirth)	190/100000
Ratio of population per doctor in Northern: G.Accra	4:1
Reported cases of guinea worm	2,000

## 11.0 OBSERVATIONS

### 11.1 DECENTRALISATION OF HUMAN RESOURCES

#### REDISTRIBUTION OF HEALTH WORKERS

Mr. Speaker, the Committee expressed concern about the current brain drain in the health sector and wondered whether

redistribution of health workers to deprived areas could be achieved.

The Committee was informed that the Ministry would collaborate with the district assemblies in deprived areas and institute an incentive package to attract health workers to the deprived areas. Presently, the Ministry has made provision for 50 vehicles to motivate health staff to work in such areas.

#### 11.2 **NATIONAL HEALTH FINANCING SCHEME**

As part of its programme to abolish the Cash and Carry system additional funding of nearly ₦204 billion would be needed to implement the phasing out process to avoid any negative effects on the health sector. The Committee noted that existing prepayment healthcare schemes could be expanded and modified to suit existing social structures.

#### 11.3 **THE OFFICE OF THE MINISTER**

The Committee demanded an explanation for the use to which an amount of ₦27.9 billion allocated to the Office of the Minister in 2001 was put.

The Committee learnt that out of that amount only ₦12 billion was released. The details are as attached per **APPENDIX A & B.**

#### **11.4 INTERNALLY GENERATED FUNDS (IGF)**

An amount of ₦81.7 billion was budgeted this year as IGF.

The Committee observed that despite the gradual phasing out of the Cash and Carry system, the IGF will still be available to supplement government allocation for the health delivery systems.

#### **12.0 RECOMMENDATIONS**

12.1 The Committee recommends the operation of outreach services where specialists would visit rural areas on a regular basis to offer specialised health care.

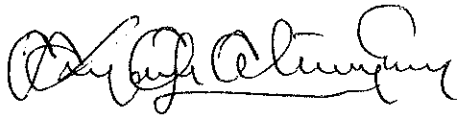
12.2 The institution of a peripheral allowances for health workers in deprived areas was also advocated for as another method of motivating health workers.

12.3 The Committee also recommends the submission of regular reports on the Ministry's activities to facilitate the flow of information between the Committee and the Sector Ministry.

13.0 **CONCLUSION**

Mr. Speaker, notwithstanding the above observations your Committee recommends that the House approves the sum of **Six hundred and ninety-nine billion, Four hundred and fifty-five million cedis.(¢699,455,000,000.00)** provided under Heads 160-165 for the operational expenditure of the Ministry of Health for the fiscal year ending 31<sup>st</sup> December, 2002.

Respectfully submitted.



HON. K. AKOMEA KYEREMATENG  
CHAIRMAN OF THE COMMITTEE



GRACE ACHEAMPONG (MS)  
CLERK TO THE COMMITTEE



PEACE FIAWOYIFE(MS)  
SUPERVISING CLERK

12<sup>TH</sup> MARCH, 2002

# APPENDIX A

MINISTRY OF HEALTH			
Expenditure under Office of the Minister for 2001			
DATE	ACCT. NO	DETAILS	AMOUNT
3/12/2001	160-010-000-400-000	Consultancy fee on Health Centre under Opec	376,046,966.06
31/12/01	160-010-000-400-000	Counterpart Funds under Opec	560,159,475.00
31/12/01	160-010-000-400-000	Rehabilitation work at K'bu	355,202,056.08
31/12/01	160-010-000-400-000	Rehabilitation work at Tema General Hosp.	123,771,484.75
31/12/01	160-010-000-400-000	Rehabilitation work at Effia Nkwanta Hosp.	231,894,497.07
31/12/01	160-010-000-400-000	Rehabilitation work at Tamale Teaching Hosp.	262,037,867.80
31/12/01	160-010-000-400-000	Rehabilitation work at KATH	373,185,815.85
31/12/01	160-010-000-400-000	Rehabilitation of Mothers' Hostel at K'bu	501,567,778.42
31/12/01	160-010-000-400-000	Rehabilitation of sterile Supply Dept. at K'bu	279,725,361.01
			<b>3,063,591,302.04</b>
26/7/01	161-01S-000-410-000	Consultancy fee in respect of Radiotherapy Dept. at KATH	124,327,911.40
1/8/2001	161-01S-000-410-000	Construction of Radiotherapy Dept. at KATH	200,000,000.00
1/8/2001	161-01S-000-410-000	Construction of Radiotherapy Dept. at K'bu	279,259,856.00
1/8/2001	161-01S-000-410-000	Construction of Radiotherapy Dept. at K'bu	289,438,072.00
1/8/2001	161-01S-000-410-000	Construction of Radiotherapy Dept. at K'bu	43,906,948.00
24/10/01	161-01S-000-400-000	Construction of 2No of Flats for Nurses at KATH	175,288,458.15
28/11/01	161-01S-000-400-000	Consultancy fees for MOH Projects	4,920,903.27
13/12/01	161-01S-000-400-000	Construction of 3 Story Flats for Nurses at KATH	197,106,129.00
14/12/01	161-01S-000-400-000	Completion of Maternity & Children Blk at KATH	540,500,000.00
31/12/01	161-01S-000-400-000	Completion of Maternity & Children Blk at KATH	1,080,000,000.00
31/12/01	161-01S-000-400-000	Consultancy fees for services rendered at KATH	210,665,937.80
31/12/01	161-01S-000-400-000	Services rendered for MOH at KATH	1,479,036,815.00
31/12/01	161-01S-000-400-000	Completion of Maternity & Children Blk at KATH	840,022,244.00
31/12/01	161-02S-000-400-000	Consultancy fee for the Radiotherapy Unit at KATH	404,877,500.00
31/12/01	161-02S-000-400-000	Rehabilitation of Medical Blk at K'bu	274,015,680.40
31/12/01	161-02S-000-400-000	Rehabilitation of Laboratory Technicians Hostel at K'bu	138,552,473.70
31/12/01	161-02S-000-400-000	Renovation of 3 Story Hostel Blk for Sch. Of Hygiene	124,571,759.70
31/12/01	161-02S-000-400-000	Rehabilitation of Medical Blk at K'bu	200,000,000.00
31/12/01	161-02S-000-400-000	Radiotherapy Unit at KATH	86,312,250.00
31/12/01	161-02S-000-400-000	Const. Of proposed Radiotherapy Unit at KATH	69,814,714.00
			<b>6,762,617,652.42</b>
31/12/01	162-020-000-400-000	Completion of DHMT Offices at Ejisu Ashanti	58,130,627.92
31/12/01	162-050-1A0-260-000	Consultancy fees on OPD Blk at Kintampo Hosp.	66,883,591.26
			<b>125,014,219.18</b>
28/11/01	163-020-000-400-000	Consultancy fees on various MOH Projects	5,463,877.59
31/12/01	163-020-000-400-000	Completion of 3No Ward & Improvement of water systems at Pantang	239,854,690.00
31/12/01	163-020-000-400-000	Completion of 3No Ward & Improvement of water systems at Pantang	105,905,100.00
			<b>351,223,667.59</b>
14/6/01	164-050-000-400-000	Construction of Radiotherapy Dept. at KATH	500,000,000.00
30/7/01	164-020-000-400-000	Renovation of 3No Blk of Flats for Senior Staff at Cape Coast	3,895,665.00
13/9/01	164-060-000-400-000	Rehabilitation of Laboratory Technicians Hostel at K'bu	59,059,867.00
23/10/01	164-020-000-400-000	Consultancy fee on MOH in the Northern Region	20,097,623.08
28/11/01	164-060-000-400-000	Consultancy fee on various MOH Projects	21,312,851.60
28/11/01	164-060-000-400-000	Consultancy fee on various MOH Projects	80,696,910.14
31/12/01	164-060-000-400-000	Constructional service in respect of NTC at Bolgatanga	184,127,985.00
			<b>869,190,901.82</b>
24/8/01	165-030-000-400-000	Rehabilitation of Bamboi ealth Centre	3,614,440.00
24/10/01	165-030-000-400-000	Consultancy fee for MOH in Northern Region	16,483,607.61
30/11/01	165-030-000-400-000	Consultancy fee for various MOH projects.	61,851,661.10
30/11/01	165-020-000-400-000	Consultancy fee for various MOH projects.	154,375,411.40
4/12/2001	165-020-000-400-000	Consultancy fee for various MOH projects.	14,880,000.00
13/12/01	165-020-000-400-000	Const. Of OPD od Kintampo Dist. Hosp.	174,892,634.89
27/12/01	165-020-000-400-000	Rehabilitation of Asamankese Hosp. Female Ward	29,211,975.00
31/12/01	165-020-000-400-000	Rehabilitation of Health Centre at Kologo	26,571,867.00
31/12/01	165-020-000-400-000	Rehabilitation of OPD of Gomoa Buduatta	35,643,120.30
31/12/01	165-020-000-400-000	Rehabilitation of Old Tafo Health Centre	81,577,597.60
31/12/01	165-020-000-400-000	Rehabilitation of X'ray and Lab. Blk at La-Polyclinic	25,744,533.55
31/12/01	165-020-000-400-000	Rehabilitation of Old Tafo Health Centre	101,734,254.77
31/12/01	165-020-000-400-000	Rehabilitation of Santreso Urban Health Centre	160,363,087.20
31/12/01	165-020-000-400-000	Rehabilitation of Navrongo Hosp. Female Ward	45,345,510.00
31/12/01	165-020-000-400-000	Rehabilitation of Pesease Health Centre	9,086,850.00
31/12/01	165-020-000-400-000	Rehabilitation of Ve-Home Health Centre	47,499,474.30
31/12/01	165-020-000-400-000	Rehabilitation of Communicable Disease Hosp. At Weija	32,416,246.00
			<b>1,021,292,270.72</b>
		<b>GRAND TOTAL</b>	<b>12,192,930,013.77</b>

# APPENDIX B

Ministry of Health			
DATE	ITEM/SUBITEM	DETAILS	AMOUNT
9/5/2001	Audit	Advance payment of Audit fees	140,000,000.00
18/5/01	Maintenance	Repairs & Servicing of MOH Official Vehicles	52,500,000.00
18/5/01	Other Services	Payment for difference in 3 Nissan Patrols	116,563,656.00
18/5/01	Training&Conferences	Funds to support GMA on Public Lecture	100,000,000.00
21/6/01	Insurance & Compens	Special Motor Insurance Scheme for MOH employees	275,347,017.00
24/6/01	Other Services	Clearing charges for medical goods	65,225,858.00
4/9/2001	Foreign Travel Cost	British transit visa for Cuban Doctors	52,560,000.00
20/9/01	Rehabilitation	Rehabilitation of Bungalow No. 39 for Deputy Minister of Health	86,563,463.00
30/9/01	Training	Sponsorship course on reproductive medicine and reproductive Biology	35,133,500.00
10/10/2001	Training	Funds for Sponsorship	31,755,000.00
10/10/2001	Training	Funds for Basic Operative Surgery for Doctors	59,905,000.00
24/10/01	Local Consultancy	Payment for of 50% of contract sum on BMC valuation	159,274,300.00
24/10/01	Running Cost of Off. V	Purchase of Fuel coupons	50,000,000.00
5/11/2001	Training&Conferences	Funds for dissemination near Audit Project	59,500,000.00
5/11/2001	Stationery	Payment for supply of stationery	145,575,000.00
10/11/2001	Stationery	Payment for supply of stationery	125,030,000.00
10/11/2001	Plant&Equipment	Payment for supply of Air Conditioner split unit	197,000,000.00
10/11/2001	Maintenance	Repairs and Servicing of MOH Air Conditioners	55,634,000.00
10/11/2001	Rent&Accommodation	Renewal of Tenancy Agreement for Dr. Joel Yarney	67,200,000.00
10/11/2001	Training&Conferences	Funds for NID Activities	41,454,400.00
10/11/2001	Plant&Equipment	Payment for supply of 2.5 Air Conditioner	75,000,000.00
10/11/2001	Uniform&Protective Cl	Payment for supply of staff uniforms	87,890,000.00
10/11/2001	Uniform&Protective Cl	Payment for supply of staff uniforms	47,657,500.00
10/11/2001	Plant&Equipment	Payment for supply of computers	100,125,000.00
10/11/2001	Training&Conferences	Funds for annual Health Partners meeting	74,860,000.00
3/12/2001	Drug Consumables	Payment for supply of Ambu Emergency Soft Pack	151,274,250.00
6/12/2001	Maintenance	Repairs and servicing of MOH photocopier	42,750,000.00
6/12/2001	Ghana-Cuban Co-ope	Expenditure on Cuban Doctors	133,289,800.00
6/12/2001	Maintenance-Off. Veh	Insurance premium on cars for Health workers	309,749,709.00
6/12/2001	Uniform&Protective Cl	Payment for supply of Upper Leather Light	100,000,000.00
6/12/2001	Plant&Equipment	Payment for supply of computers	127,850,000.00
6/12/2001	Audit	Payment of Audit fee	738,566,003.00
6/12/2001	Maintenance	Payment for maintenance of anaesthesia equipment in the Regions	369,900,000.00
6/12/2001	Printing&Publication	Payment for printing of medical forms	138,073,500.00
17/12/01	Ghana-Cuban Co-ope	Payment of Hotel bills for Cuban doctors	38,278,125.00
24/12/01	Plant&Equipment	Payment for supply of computer Laptop	23,040,000.00
24/12/01	Plant&Equipment	Payment for supply of computers	217,350,000.00
24/12/01	Plant&Equipment	Payment for supply of Sony LCD Projectors	189,853,501.00
28/12/01	Plant&Equipment	Payment for supply of Slidex mening kits	187,626,656.00
28/12/01	Contract Printing	Payment for supply of Admission/discharge books	168,231,250.00
28/12/01	Uniform&Protective Cl	Payment for supply of leather cloth and others	150,800,000.00
28/12/01	Training&Conferences	Payment of course fee for Dr Kofi Ahmed	54,000,000.00
28/12/01	Running Cost of Off. V	Payment for fuel coupons	50,000,000.00
31/12/01	Plant&Equipment	Payment for supply of Dell Inspiro Laptop	196,875,000.00
		<b>GRAND TOTAL</b>	<b>5,689,261,488.00</b>

TOTAL FOR GOG & DONOR FUND

17,882,191,501.77