



**IN THE SECOND SESSION OF THE FOURTH  
PARLIAMENT OF THE FOURTH REPUBLIC  
OF GHANA**

**REPORT OF THE COMMITTEE ON  
DEFENCE AND INTERIOR**

**ON**

**THE 2007 ANNUAL BUDGET  
ESTIMATES OF THE MINISTRY  
OF THE INTERIOR**

**11<sup>TH</sup> DECEMBER, 2006**

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THE INTERIOR FOR THE 2007 FINANCIAL YEAR**

**1.0 INTRODUCTION**

- 1.1 Following the presentation by the Hon. Minister for Finance and Economic Planning of the Budget Statement and Economic Policy of the Government to Parliament on Thursday, 16<sup>th</sup> November 2006, the Annual Budget Estimates of the Ministry of the Interior were referred to the Committee for its consideration and report, in accordance with Article 179 of the Constitution and Orders 140 (4) and 158 of the Standing Orders of the House.
- 1.2 The Committee met to deliberate on the Estimates. In attendance were the Hon. Minister for the Interior, his Deputy and Officials from both the Ministry of the Interior and Ministry of Finance and Economic Planning.
- 1.3 The Ministry of the Interior consists of the Headquarters and the following underlisted Agencies.
- (a) Ghana Police Service
  - (b) Ghana Prisons Service

- (c) Ghana National Fire Service (GNFS)
- (d) Ghana Immigration Service (GIS)
- (e) National Disaster Management Organization (NADMO)
- (f) Narcotics Control Board (NACOB)

The Ministry also has additional responsibility of overseeing the affairs of the Ghana Refugee Board and the National Commission on Small Arms.

## 2.0 SECTOR PERFORMANCE IN 2006

- 2.1 A total amount of ₵906,885 billion was allocated to the Ministry of the Interior for the 2006 Financial Year. This amount though not adequate, the Ministry was able to perform creditably within its budgetary constraints.
- 2.2 In the Year under review, the Headquarters of the Ministry continued its co-ordination of activities with stakeholders to promote peace in the country. The Ministry also increased awareness on the dangers associated with the proliferation of small arms.
- 2.3 The Police Service on its part, recruited and trained 2,500 personnel, clothed them adequately and improved the development of its human resources. Police Personnel attended both local and foreign training programmes. The Peace Keeping

Documents Centre was started and completed. The Service has also managed to drastically reduce the level of unserviceable vehicles.

- 2.4 Regarding the Prisons Service, work on the first phase of the Ankaful Maximum Security Prison commenced and work is progressing steadily. The Service also recruited 400 staff to augment its strength. The recruits will report for training in January 2007.
- 2.5 In pursuing its policy of upgrading the knowledge and skills of its Officers, the Prisons Service trained 241 superior and subordinate staff in tertiary institutions and at the Prisons Officers Training School.
- 2.6 The Service also procured 35 Tata vehicles to augment the low fleet of vehicles of the Service. It is gratifying to note that the vehicles which were procured under a \$1 million Exim Bank of India Facility is awaiting clearance at the Tema Port.
- 2.7 The Ghana National Fire Service on its part was able to recruit 250 trainees. Another recruit of 250 are now undergoing training. Work on constructional projects has started though at their early stages.

- 2.8 The National Disaster Management Organization on the other hand recruited 180 persons to fill vacancies nationwide. 90 Personnel of the Organization also received specialized training in disaster management in institutions both local and foreign. NADMO also undertook public education in six (6) major Ghanaian Languages and English via radio and television.
- 2.9 The Ghana Immigration Service has launched its Border Patrol Unit and recruited 800 personnel for border duties. 150 of the recruits have undergone specialized military training and have been deployed along the Eastern Frontier.
- 2.10 The Service also acquired and is still expecting more uniforms before the end of the Year. A total of 140 illegal immigrants were deported from Ghana whilst 349 Ghanaians were deported from various countries.
- Between January and September 2006, 65,747 visa on arrival and re-entry visas were issued by the Ghana Immigration Service.
- 2.11 The Narcotics Control Board also intensified its programme of arrest around the country, especially at the main Airport. It also continued its Alternative Development Programme and the

rehabilitation of drug addicts whilst increasing Drug Awareness Programme on dangers associated with narcotic drugs.

### **3.0 THE 2007 ANNUAL BUDGET ESTIMATES AND ACTIVITIES**

3.1 The Ministry in 2007 will continue to coordinate the activities of the Agencies as part of the process of ensuring that Ghana is safe and secure for the attainment of its objectives. The Ministry will establish three new units to enhance its work. These are the Gaming Board, the Peace Council and the Migration Unit.

3.2 In sustaining peace and security, the Police Service would embark on demarcation and re-alignment of Districts and Units for expansion and establishment of new Divisions, Districts and Stations. Media Outreach Programme would be undertaken to further strengthen the bond between the Media and the Police as partners in crime combat and to disseminate Police Programmes.

The Police Service would also recruit and train more personnel to further boost the staff needs and would further seek to improve the conditions of service of Personnel.

3.3 Work on the Anful Maximum Security Prison started by the Prisons Service would continue in 2007. When completed

congestion at the Prison will ease. The Service will also recruit 1000 Personnel to augment its staff strength. Work on the extension of the Prisons Headquarters Buildings will continue and a number of buildings and Officers accommodation rehabilitated.

- 3.4 The Ghana Immigration Service on the other hand, intends to create and demarcate 15 new entry points, strengthen and modernize infrastructural and technological capacities at regional and district commands. It would also seek to increase and expand intelligence operations with improved fraud detection facilities and continue the computerization of immigration procedures.
- 3.5 The Ghana National Fire Service would also continue its planned activities to reduce the incidence of fire related poverty in the country. The Service plans to significantly enhance its fire fighting capabilities by replenishing its fire combat stock and procure fire fighting equipment and other appliances, whilst intensifying efforts to prevent fires in strategic national installations. It would seek to review the Control and Bushfires Law, P.N.D.C.L 229 (1990) to capture current environmental needs and land use management. It would further recruit 400 Personnel and upgrade the knowledge and skills of staff.

- 3.6 NADMO would increase its sensitization programmes on fire outbreaks, proliferation of small arms and dangers associated with disasters, whereas the Narcotics Control Board would continue with the rehabilitation of drug addicts whilst intensifying its arrest of drug peddlers.
- 3.7 For the Ministry to carry out its Programmes for the 2007 Financial Year, a budgetary requirement of ₦2,870,467,753,000 was presented to the Ministry of Finance and Economic Planning. However, a total budgetary allocation of ₦1,479,510,000,000 was made leaving a shortfall of ₦1,390,957,753,000. The additional funds needed is to cater for crucial needs of the Ministry and its Agencies such as poor state of logistics ,office and communication equipment, residential and office accommodation as well as low staffing levels . The break down of the allocations is as shown in the attached Appendix.

#### **4.0 OBSERVATIONS AND RECOMMENDATIONS**

- 4.1 The Committee observed that the Ministry and its Agencies are seriously handicapped in the performance of its functions by a combination of factors, prominent among them being the serious



lack of logistics, especially vehicles, office and communication equipment as well as inadequate office and residential accommodation.

- 4.2 The Committee noted that apart from the Police Service and the National Disaster Management Organization, whose vehicle needs have improved over the past two years, the Ministry itself (Headquarters) and all the other Agencies seriously lack vehicles. The Ghana Immigration, which is the Country's first line of defence, does not have adequate vehicles including motorbikes to patrol the country's frontiers.
- 4.3 It is also to be noted that the Head of the Narcotics Control Board has no official vehicle and continues to use the vehicle belonging to his former employers. NACOB operational vehicles are old and over aged thereby increasing maintenance cost.
- 4.4 Inadequate office equipment is also a problem facing the Ministry and its Agencies. Lack of adequate Computers, Photocopiers, Steel Cabinets, telephone and other office equipment adversely affect the work of the Ministry. Management of data and information becomes difficult and time consuming in institutions whose effectiveness and efficiency

of processing of information. It is noted that some of the Agencies use manual typewriters.

4.5 Lack of adequate office and residential accommodation militate against the effective operation of the Agencies. Even where there are existing Barracks they are not enough to accommodate the Personnel. Most of the Personnel live in rented premises. The Ghana National Fire Service for instance, has no Barracks to house its Officers. Huge sums of money is therefore spent on rented accommodation. This problem affects both Senior and Junior Officers. For example only 10% of the Officers of the Immigration Service are officially housed. The rest of the Officers live in rented premises paid by themselves without any subsidy from the Service. The effect of a widely dispersed settlement of staff is that, it becomes extremely difficult to conduct certain operational activities.

4.6 Office accommodation is also a major problem facing the Ministry and its Agencies. In many parts of the country some of the Agencies hire accommodation to use as offices. Where official accommodation is available, the inadequacy of resources makes maintenance a major problem. The office and residential accommodation in the borders is nothing to write home about. However, this is where the presence of Security Personnel is

deemed very critical. The situation would have to change if Ghana is to be the Gateway to West Africa, especially Elubo, Aflao and Paga Borders.

- 4.7 The Committee further observed that the allocation made for the training of Personnel is inadequate. Capacity building of Personnel is very crucial in the maintenance of security in the country. It is therefore important that resources are made available for the specialized training needed by the Personnel of the Agencies. In many instances, training facilities are not adequate both in terms of size and equipment.
- 4.8 Poor communication infrastructure is another major problem facing the Ministry. All the Agencies lack effective communication systems to ensure speedy operations. Most of these institutions use old and outmoded communication equipment. The Ghana Immigration Service for example needs to install communication equipment at all border posts for the effective functioning of Armed Border Patrol. The Committee is however aware of the efforts being made by Government to improve the communication system of the Security Agencies.
- 4.9 Inadequate provision for ration was observed by the Committee to be a major problem facing the Prisons Service. The Service

requested to increase the Prisoners' Ration from ₦4,000 to ₦6,000 per prisoner per day, making a total of ₦29,565,000,000.00. An allocation of ₦25.00 billion was however made creating a shortfall of ₦4,565,000,000.00. It was noted that Prisoners' Ration alone consumes the chunk of the Service Vote for the entire Prison Service thereby leaving a small percentage of the Vote for other equally important items.

4.10 The Committee further observed that the Agricultural Unit of the Prisons Service could be able to embark on food production to feed the inmates. This however could materialize only when the necessary investments are made to the Unit. Last year, the Unit invested an amount of ₦852,887,500.00 and expects to make a revenue of ₦2,721,025,800.00. The Committee recommends that the Ministry must look into the possibility of resourcing the Unit to make it more viable to produce food to feed the Prisoners.

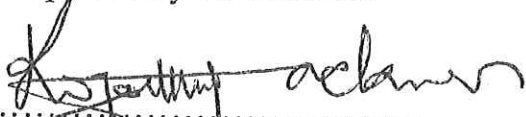
4.11 The Committee having considered the Estimates of the Ministry of the Interior in totality has come to the realization that the allocation made for the Agencies under the Ministry would not be adequate for their effective operation. The Committee therefore makes a special appeal to the Ministry of Finance and Economic Planning to take a critical look at the allocation and save the situation.

## 5.0 CONCLUSION

For accelerated socio-economic development to be ensured in the country, the importance of peace, security and stability must not be under-estimated. The Ministry of the Interior plays a very crucial role in maintaining peace and security in the country. This notwithstanding, the Ministry is seriously handicapped in human and financial resources to effectively implement its activities. Since Government is the main source of funding for the Security Agencies, it would be essential for Government to increase its funding substantially to facilitate their operations.

- 5.2 The Committee recommends to the House to approve the sum of **One Trillion, Four Hundred and Seventy Nine Billion, Five Hundred and Ten Million Cedis (¢1,479,510,000,000.00)** for the Services of the Ministry of the Interior for the Fiscal Year ending 31<sup>st</sup> December 2007.

Respectfully submitted.

  
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**HON. JOE KINGSLEY HACKMAN**  
**(VICE CHAIRMAN)**

  
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**BENJAMIN TACHIE**  
**(ASSISTANT CLERK)**

11<sup>th</sup> December, 2006

2007 ESTIMATES

SUMMARY OF EXPENDITURE BY FUNCTION AND PROGRAMME

(in Million Cedis)

FUNCTION	P. E.		G		O		I		F		U		D		S		R.		Grand Total	
	P. E.	Admin.	Service	Investm.	Total	G.O.G.	P. E.	Admin.	Service	Investm.	Total	GET	ROAD	HIPC	OTHERS	P. E.	Admin.	Service		Investm.
Ministry of Interior	632,885	632,157	58,176	43,888	1,367,106	0	3,733	4,998	8,659	17,390	0	0	0	50,000	0	0	0	0	0	1,479,510
Interior Headquarters	43,135	42,319	16,831	17,994	120,278	0	3,733	4,998	8,659	17,390	0	0	0	50,000	0	0	0	0	0	232,682
General Administration	1,029	7,540	2,691	3,029	14,290	0	0	0	3,661	3,661	0	0	0	0	0	0	0	0	0	112,965
Narcotic Control Board	1,202	4,705	1,200	4,828	11,935	0	0	4,998	4,998	9,996	0	0	0	0	0	0	0	0	0	21,931
National Commission on Small Arms	253	2,400	825	1,185	4,663	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4,663
National Disaster Management Organization	39,381	23,103	10,100	6,144	78,728	0	0	0	0	0	0	0	0	0	0	0	0	0	0	78,728
Ghana Refugee Board	143	2,050	400	1,141	3,734	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,734
Gaming Board	730	942	792	515	2,979	0	3,733	0	0	3,733	0	0	0	0	0	0	0	0	0	6,712
National Peace Council	198	907	329	623	2,057	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,057
Migration Unit	198	671	493	529	1,892	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,892
Ghana Police Service	368,197	384,000	7,500	7,900	767,597	0	0	0	0	0	0	0	0	0	0	0	0	0	0	767,597
General Administration	368,197	380,100	7,500	7,900	763,697	0	0	0	0	0	0	0	0	0	0	0	0	0	0	763,697
Criminal Investigations Department	0	1,200	0	0	1,200	0	0	0	0	0	0	0	0	0	0	0	0	0	0	1,200
Police Hospital	0	960	0	0	960	0	0	0	0	0	0	0	0	0	0	0	0	0	0	960
Training Institution	0	900	0	0	900	0	0	0	0	0	0	0	0	0	0	0	0	0	0	900
Service Workshop	0	600	0	0	600	0	0	0	0	0	0	0	0	0	0	0	0	0	0	600
WAJU / Community Policing	0	120	0	0	120	0	0	0	0	0	0	0	0	0	0	0	0	0	0	120
Scientific and Technical Support	0	120	0	0	120	0	0	0	0	0	0	0	0	0	0	0	0	0	0	120
Ghana Prisons Service	92,812	91,096	25,000	7,022	215,930	0	0	0	0	0	0	0	0	0	0	0	0	0	0	215,930
General Administration	7,098	76,551	296	7,022	90,967	0	0	0	0	0	0	0	0	0	0	0	0	0	0	90,967
Prisons Establishments	74,558	12,808	23,164	0	110,530	0	0	0	0	0	0	0	0	0	0	0	0	0	0	110,530
Prisons Officers' Training School	8,501	1,005	1,540	0	11,046	0	0	0	0	0	0	0	0	0	0	0	0	0	0	11,046
Ghana Borstal Institute	2,654	733	0	0	3,387	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,387
Ghana National Fire Service	110,388	84,689	4,645	7,022	206,744	0	0	0	0	0	0	0	0	0	0	0	0	0	0	206,744
General Administration	19,521	22,026	4,645	7,022	53,214	0	0	0	0	0	0	0	0	0	0	0	0	0	0	53,214
Fire Service - Operational	88,178	58,550	0	0	146,728	0	0	0	0	0	0	0	0	0	0	0	0	0	0	146,728
Fire Academy & Training School	2,689	3,790	0	0	6,479	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6,479
Internal Audit	0	322	0	0	322	0	0	0	0	0	0	0	0	0	0	0	0	0	0	322
Ghana Immigration Service	18,354	30,053	4,200	3,950	56,556	0	0	0	0	0	0	0	0	0	0	0	0	0	0	56,556
General Administration	17,266	25,900	2,231	3,387	48,784	0	0	0	0	0	0	0	0	0	0	0	0	0	0	48,784
Immigration Training School	1,088	4,153	1,969	563	7,773	0	0	0	0	0	0	0	0	0	0	0	0	0	0	7,773
Border Patrol Management Unit	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
<b>Grand Totals</b>	<b>632,885</b>	<b>632,157</b>	<b>58,176</b>	<b>43,888</b>	<b>1,367,106</b>	<b>0</b>	<b>3,733</b>	<b>4,998</b>	<b>8,659</b>	<b>17,390</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>50,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,479,510</b>