

IN THE SECOND SESSION OF THE FIFTH  
PARLIAMENT OF THE FOURTH  
REPUBLIC OF GHANA

REPORT OF THE COMMITTEE ON  
ROADS AND TRANSPORT

ON THE

2011 ANNUAL BUDGET ESTIMATES

OF THE

*MINISTRY OF ROADS AND  
HIGHWAYS*

DECEMBER 2010

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**1.0 INTRODUCTION**

In fulfillment of Article 179 of the 1992 Constitution, the Budget Statement and Economic Policy of Government for 2011 Financial Year was presented to the House by the Minister of Finance and Economic Planning on Thursday, 18<sup>th</sup> November 2010.

In accordance with Standing Orders 140 (4) and 189 of the House, the Annual Budget Estimates for 2011 fiscal year of the Ministry of Roads and Highways was referred to the Committee for consideration and report.

The Committee met on the Estimates with Hon. Minister Joe Gidisu, The Ag. Chief Director, Representatives from the Ministry of Finance and Economic Planning, Agency Heads and officials from the Ministry of Roads and Highways. The Committee acknowledged their presence at the meeting and is grateful for their co-operation.

**The Departments and Agencies under the Ministry is as follows:**

- (i). Ghana Highway Authority (GHA)
- (ii). Department of Urban Roads (DUR)
- (iii). Department of Feeder Roads (DFR)
- (iv). Koforidua Training Centre
- (v). Road Fund Secretariat.

**2.0 REFERENCE DOCUMENTS**

The following documents were referred to by the Committee:

- (i). The 1992 Constitution of the Republic of Ghana
- (ii). The Standing Orders of Parliament
- (iii). The Budget Statement and Economic Policy of the Government for the 2011 Financial Year.

### 3.0 **VISION**

The vision of the Ministry of Roads and Highways is "To provide and maintain an integrated, cost effective and sustainable road transport network responsive to the needs of users, supporting growth and poverty reduction".

### 4.0 **MISSION**

In order to realize the above vision the Ministry's mission is "To formulate the requisite policies, monitor and evaluate programmes and projects to ensure the provision of affordable, integrated, safe, responsive and sustainable road transport network that will meet the economic, social and environmental needs as well as national and international standards".

### 5.0 **PERFORMANCE OF THE ROAD SECTOR IN 2010**

#### 5.1 **Road Traffic Regulations**

The Ministry has developed a new road traffic regulation and has submitted it to Cabinet to replace the 1997 Road Traffic Regulation L.I. 553 in line with current trends in road safety. The regulations are to operationalize the Road Traffic Act 2004, Act 683 in conformity with International Conventions and ECOWAS protocols on road transport.

#### 5.2 **ECOWAS Regional Transport and Transit Facilitation programme**

As part of the implementation of the ECOWAS Regional Transport and Transit Facilitation Programme, Government has acquired 57.27 acre parcel of land at Paga for the construction of Joint Border Project between Ghana and Burkina Faso to enhance free movement of goods and services within the ECOWAS Sub-region.

## 5.3 GHANA HIGHWAY AUTHORITY

### 5.3.1 Axle Load

A total of 14 Permanent Weighbridge Stations (PWS) and 8 High Speed weigh-in-motion stations to check and control axle loads and provide accurate statistics on overloading were constructed at strategic locations on the trunk road network.

### 5.3.2 Routine and Maintenance Works

The Authority carried out routine and periodic maintenance works on 10,947km and 444.36km representing 98% and 121% respectively of the approved programme for the year. Further, partial reconstruction, upgrading and rehabilitation of roads including town roads of 810.13km were executed.

### 5.3.3 Development Projects

Substantial progress was made on the following major construction and reconstruction works: *Anwiankwanta – Yamoransa, Ho-Fumme, Asankragwa – Enchi, Achimota – Ofankor, Sogakope – Adidome - Ho, Kumasi - Techiman Phase 2 and Berekum-Sampa roads. In addition, work progressed on the Tetteh-Quarshie – Madina road.*

### 5.3.4 Tolling of Roads

To reduce leakages and modernize the toll collection process, the Ministry is piloting an automation of two key toll collection plazas namely: the Tema Motorway and Kasoa. This will be replicated at the other toll points in the country.

## 5.4 DEPARTMENT OF FEEDER ROADS

### 5.4.1 Routine and Periodic Maintenance

Under the Feeder Road Programme, 5,149km feeder roads were completed and periodic maintenance comprising regravelling and spot improvement rehabilitation works of 521.8km was executed. Some of the feeder road projects completed are; upgrading of *Asemaneye – Adumasa valley Farm Track, surfacing of Juaho – Twabidi Phase II, rehabilitation of Pokuase – Nsakyi and Wamfie Nsokor town roads.* Others are Kpandai, Assin Fosu and Nsuaem – Kyekyewere town roads.

#### 5.4.2 **COCOBOD Programmes**

The COCOBOD funded road programmes in the Eastern, Volta, Western, Central, Ashanti and Brong-Ahafo regions involving reshaping and spot improvement is on-going. In addition, bituminous surfacing of 63.6 km length of feeder roads has been completed in cocoa producing areas under the Cocoa Road Improvement Project (CRIP).

### 5.5 **DEPARTMENT OF URBAN ROADS**

#### 5.5.1 **Routine and Periodic Maintenance**

The Department of Urban Roads completed a total of 3,550 km of routine maintenance. In addition, periodic maintenance works in all 20 Metropolitan and Municipal Assemblies were executed.

#### 5.5.2 **Development Projects**

On-going development projects undertaken and at various stages of completion include the Urban Development Project involving the expansion of the Odaw Bridge and construction of flyover bridges on the Graphic Road, the construction of Gifford and Burma Camp roads in the Accra East corridor and Accra Central Business District Phase 2.

Other urban road projects undertaken include Ofonikrom-Asokwa By-pass and Komfo Anokye Teaching Hospital – Abuakwa roads.

**Table 1**

<b>Items</b>	<b>2010 Budget</b>	<b>Disbursement as at Sept 2010</b>	<b>%</b>
PE	13,828,949	12,827,210	93
ADM	1,557,167	1,097,170	70
SERVICE	900,000	168,090	19
INVESTMENT	130,000,000	119,300,200	92
<b>SUB-TOTAL (GOG)</b>	<b>146,286,116</b>	<b>133,392,670</b>	<b>91</b>
DONOR	205,385,802	36,504,000	18
ROAD FUND	103,110,000	114,988,620	112
IGF	457,800	516,412	113
<b>GRAND TOTAL</b>	<b>455,239,718</b>	<b>285,401,702</b>	<b>63</b>

It can be observed from Table 1 above, that with the exception of disbursement on services (item 3) and donor funds all other items of expenditure would be above target, especially when projections are made to the end of the year 2010. Only GH¢168,090.00 (representing 19%) of the approved budget of GH¢900,000.00 has been released for service activities. Expenditure of Donor funds has also achieved about 24%.

**6.0 OUTLOOK FOR 2011**

The Government will continue to pursue its objectives of improving access through better distribution and integration of the road network system.

**6.1 Transport Sector Project**

Government in pursuance of its objective of improving access and mobility on our road network, the first phase of the improvement and rehabilitation of feeder roads to support focused and commercial agriculture award growth poles will

commence. The rehabilitation work on the *Asawinso – Ayamfuri* road will also commence. Physical works for the rehabilitation of the Gifford road and Burma Camp Roads 1 and 2 will commence in the second quarter of 2011.

#### 6.2 **Urban Transport Project**

The construction of the Bus Rapid Transit (BRT) pilot route in Accra and the improvement of traffic management facilities in Accra and Kumasi will be undertaken.

#### 6.3 **West Africa Transport and Transit Facilitation Project**

Rehabilitation works on the *Buipe – Tamale, Agona Junction – Elubo* and *Fufulso to Sawla* roads will be undertaken to improve mobility. In addition, the construction of Joint Border Projects between Ghana and *Burkina Faso* will commence at *Paga*, at *Noepe* for *Ghana/Togo* border and at *Elubo-Noe* for *Ghana/Ivory Coast* border.

#### 6.4 **Electronic Tolling of Roads**

As part of measures to improve revenue generation into the Road Fund, the electronic tolling of roads which was piloted on the Accra – Tema Motorway will be expanded to cover other major roads such as Kumasi – *Techiman, Apedwa – Kumasi, Winneba – Cape Coast and Bamboi – Wa* roads.

#### 6.5 **Public Private Partnership**

Government will continue the Public Private Partnership (PPP) schemes in the financing, construction and management of road infrastructure. Discussions are far advanced with three private companies for Motorway Overpass at Teshie Link junction, the concrete overlay of Accra – Tema Motorway, dualization of Accra – Kumasi road and the dualization of Accra – Cape coast – Takoradi road projects.

#### 6.6 **Axle-Load Control**

The Implementation of the law on Axle load limits as provided in the Road Traffic Act 2004 (Act. 683) will be intensified to forestall premature failure of the road network and the consequent cost of rehabilitation.

## 6.7 GHANA HIGHWAY AUTHORITY

### 6.7.1 Maintenance of Road Asset

The Authority will shift its present focus of upgrading and rehabilitation of roads to routine and periodic maintenance of roads to enhance and protect Government's investment in the provision of road infrastructure.

### 6.7.2 Maintenance, Improvement and Development Works

The Ministry will carry out a total of 11,199 km routine maintenance and 6,635 km of periodic maintenance activities on the trunk road network. About 201 km of minor rehabilitation works will be undertaken whilst major development works for over 200 km of road project will be continued.

The major development works include; *Tetteh-Quarshie – Madina, Bamboi – Tinga, Akatsi – Agbozume, Techiman – Apaaso, Asankragwa – Enchi Dadieso, Berekom – Sampa, Kpando – Wora wora – Damba Phase 3, Wenchi – Sampa Phase 2, Bomfa Junction – Asiwa - Bekwai, Nkawkaw by-pass, Achimota – Ofankor, Nsawam – Apedwa, Nsawam by-pass, Kwafokrom – Apedwa dual carriage, Tarkwa – Bogoso – Ayamfuri and Akatsi – Dzodze Akanu roads.*

Other key projects are Eastern Corridor road project, *Western oil enclave, Tarkwa-Bogoso – Ayamfuri, Ayamfuri – Asawinso, Fufulsu – Sawla, Buipe – Tamale, Dodo Pepeso – Nkwanta, Takoradi – Agona Junction, Agona Junction – Elubo, Elubo – Asemkrom, Benchema Junction – Osei Kojokrom, Assin Praso – Bekwai road and Atebubu – Kwame Danso – Kejeji roads.*

In addition, the following roads have been awarded for construction in 2011, *Wa – Han, Twifo Praso-Dunkwa, Navrongo – Tumu and Bame – Dzulokpuita – Kpedze roads.*

### 6.7.3 Bridge Programme

The rehabilitation of the Adome Bridge will commence whilst Feasibility Studies and Design for the *Lower Volta Bridge at Dorfor Adidome* will be undertaken. In addition, the construction of 6 Bridges on the *Wa – Wale wale* road and a new Bridge on the *Dunkwa-Twifo Praso* road will also commence.



The Ghana Highway Authority will also continue and complete the construction of the *Birim, Ochi, Asuboni, Amenfneso, Nimpini, Sissity, Kalangumua and Pra river bridges.*

## **6.8 DEPARTMENT OF FEEDER ROADS**

### **6.8.1 Maintenance and Rehabilitation works**

The Department of Feeder Roads will undertake the reshaping and routine maintenance on 26, 223 km of engineered feeder roads. Rehabilitation and construction of short and medium span steel bridges, box culverts and side drains will also be undertaken.

Some of the on-going feeder road projects to be completed during the year are: *Bortinanor – Kokrobitey, Abrem – Agona – Essiam, Wegbe – Alavanyo – Nkonya, Akropong – Tumfa – Ekorsu, Asokore – Mampong – Parkoso – Aprade, Tunkro – Fiema and Bunkprugu, Asankragwa and Winkongo – Tongo Zuarungu town roads.*

### **6.8.2 Cocoa Roads Improvement Programme**

Ghana COCOBOD has made available an amount of US\$200 Million for the rehabilitation of roads in cocoa, coffee and sheanut growing areas. The programme will cover roads in the six cocoa producing regions namely, Eastern, Ashanti, Brong Ahafo, Central, Volta and Western Regions as well as some selected areas in Northern, Upper East and Upper West Regions.

### **6.8.3 District Capital Road Improvement Programme**

The District Capital Road Improvement Programme will be continued in the 2011. Under these projects, 2 kilometers of roads will be rehabilitated in each of the chosen districts. Some of the beneficiary District Capitals include *Dodowa, Odumase, New Abirem, Kpetoe, Bogoso, Zabzugu, Garu Tampare* and the district capital of *Wa West.*

## 6.9 DEPARTMENT OF URBAN ROADS

### 6.9.1 Maintenance and Rehabilitation works

The Department of Urban Roads will continue to undertake routine and periodic maintenance works on at least 9,033 km of urban roads network. The department will also continue major rehabilitation and re-construction works on the Oforikrom-Asokwa bypass, La – *Teshie* road and *Komfo Anokye Teaching Hospital to Abuakwa roads*. The construction of *Awoshie – Pokuase* road and community upgrading activities, *Burma Camp and Maate Tsuru* roads in the eastern corridor of Accra will commence.

Also the area wide traffic and Management works on the Urban Transport Project will commence.

Resealing, resurfacing, drainage works, traffic management and safety including rehabilitation of traffic lights will be executed. These will include rehabilitation of Old Ada and industrial area roads (8.6 km), *Abossey Okai Roads (3 km)*, *Ashaiman Arterial Roads (8.2 km)*, *Boundary, Nautical and West Nkpor Roads, all in Nungua (3.2 km)*, *Kokrobite Main Roads, Gbawe – Oblogo Road (7 km)* and *Weija area roads in Greater Accra Metropolitan Area*.

In addition, partial reconstruction of *Ofankor Cemetery and Yellow House Road (3.2 km)* and resealing of *Selected Roads in Accra, Ledzorkuku – Krowor, Tema, Ashaiman, Adenta, Ga East, West and South (147 km)* will be undertaken.

In the Kumasi Metropolitan Area, sectional rehabilitation and resealing of *Moshie Zongo and Asawase Roads (10 km)* as well as *asphalt overlay of 24<sup>th</sup> February Road and Airport Roundabout – Suame Roundabout (3 km)* will be carried out. The construction of *Poase Bridge* and sectional repairs and resealing of selected roads (20 km) in *Takoradi Metropolitan Area* will also be undertaken.

### 6.9.2 Tema Motorway Roundabout Project

The Tema Motorway Roundabout Project which involves the construction of a grade separated interchange at the motorway intersection will commence during the year 2011. The project will consider all modes of travel to improve capacity and enhance accessibility.

**Ministry of Roads and Highways and its Agencies**  
**Summary of 2011 Planned and Approved Budget Estimates**  
**Table 2**

**MDA PLANNED BUDGET 2011 AGAINST APPROVED CEILINGS (GH¢000)**

ITEM	CEILING FOR 2011 BUDGET	PLANNED 2011	VARIANCE	% VAR
<b>PERSONNEL EMOLUMENTS</b>	14,243,812	18,197,830	3,954,018	21.73
<b>ADMINISTRATION</b>	1,672,000	8,040,370	6,368,370	79.20
<b>SERVICE</b>	496,890	3,212,240	2,715,350	84.53
<b>INVESTMENT:</b>	65,000,000	1,598,840,290	1,533,840,290	95.93
➤ Matching funds		75,682,460		
➤ Compensation		35,025,000		
➤ Wholly GOG –O		754,015,180		
➤ Wholly GOG –N		471,412,530		
➤ Taxes & Duties		2,407,270		
➤ Arrears		249,797,850		
➤ Equipment & Non-Development items		10,500,000		
<b>SUB-TOTAL (GoG)</b>	<b>81,412,702</b>	<b>1,628,290,730</b>	<b>1,546,878,028</b>	<b>95.00</b>
<b>ROAD FUND</b>	95,822,000	332,771,230	236,949,230	71.20
Arrears (Actual)		123,066,230		
Projected Exp		63,200,000		
Works in fiscal year		146,505,000		
<b>DONOR</b>	213,023,525	388,370,000	175,347,000	45.15
<b>IGF</b>	31,524,535	966,600	(30,557,935)	(96.93)
<b>SOCIAL INTERVENTION PROJECT (SADA)</b>	10,000,000	10,000,000	-	-
<b>GRAND TOTAL</b>	<b>431,782,762</b>	<b>1,971,061,960</b>	<b>1,539,279,198</b>	<b>78.09</b>

**Table 3**

**COMPARISM OF APPROVED CEILING FOR 2010 AND 2011**

ITEM	2010 GH¢	2011 GH¢	VARIANCE GH¢	%VAR
<b>PERSONNEL EMOLUMENTS</b>	13,828,949	14,243,812	414,863	2.9
<b>ADMINISTRATION</b>	1,557,167	1,672,000	114,833	6.9
<b>SERVICE</b>	900,000	496,890	(403,110)	(44.8)
<b>INVESTMENT</b>	130,000,000	65,000,000	(65,000,000)	(50)
<b>SUB-TOTAL (GOG)</b>	<b>146,286,116</b>	<b>81,412,702</b>	<b>(64,873,414)</b>	<b>(44)</b>
<b>DONOR</b>	205,385,802	213,023,525	7,637,723	3.6
<b>ROAD FUND</b>	103,110,000	95,822,000	(7,288,000)	(7.1)
<b>IGF</b>	457,800	31,524,535	31,066,735	98.5
<b>SOCIAL INTERVENTION PROJECT (SADA)</b>	-	10,000,000	10,000,000	-
<b>GRAND TOTAL</b>	<b>455,239,718</b>	<b>431,782,762</b>	<b>(23,456,956)</b>	<b>(5.15)</b>

**7.0 OBSERVATIONS AND RECOMMENDATIONS**

- The Committee observed that a new Road Traffic Regulation has been prepared and submitted to Cabinet for approval. The Regulations are to operationalise the New Road Traffic Act 204, Act 683 and have been structured to ensure that they are in conformity with International Conventions and the ECOWAS Protocols on Road transport.

The Committee is urging the Ministry to expedite action on this regulation so that it would be forwarded to Parliament for ratification.

- The Committee noted with satisfaction that the Ministry will expand the electronic tolling of roads to other major roads. The selected trunk roads include *Kumasi – Techiman, Apedwa – Kumasi, Winneba – Cape Coast* and *Bomboi – Wa* roads.

It is the expectation of the Committee that this would increase the tolling collecting points and also improve revenue generation into the National Road Fund for the maintenance of road network in the country.

The Committee is also urging the Ministry to automate all other collection points to reduce leakages and maximize revenue collection.

- The Committee further observed that the Sector would shift its present focus from upgrading and rehabilitation of roads to routine and periodic maintenance.

It is the view of the Committee that these measures will enhance and protect the huge investment made by the Government of Ghana in the provision of the road infrastructure.

- The Committee further noted that most of the haulage trucks that ply the northern section of the country from the Port of Tema often breach the axle load regulations. The trucks overload above the stipulated axle load and the situation has contributed to the deterioration of our roads.

The Committee is happy that the Ministry has considered the issue to be one of its priorities and has decided to intensify the implementation of the law on axle load by installing permanent axle load stations, high and low speed weigh-in-motion equipment and effective axle load monitoring on the trunk road network to address the problem.

- The Committee also expressed worry about the fact that most contractors payments have been delayed due to the inability of the Employer (Government of Ghana) to pay within the period stated in the Conditions of Contract.

It is the opinion of the Committee that interest on delay payment and the consequent huge arrears put a lot of financial burden on the Government. This situation needs to be addressed by the Government.

- The Committee also noted that the Department of Urban Roads (DUR) would establish 5 new road units, commence the third year activities under the Urban Transport Project and also start with the Awoshie-Pokuase Nsawam road project, among others.

However, the Committee was worried about the fact that compensation alone takes 30% of the budgetary allocation of the department.

It is the view of the Committee that the DUR is supported financially to enable the Agency carry out its activities.

- The Committee further noted that allocations made by the Road Fund Secretariat to the National Road Safety Commission was low having regard to their objectives.

It is the view of the Committee that a special case be made to the Road Fund Board by the Ministry to review the allocation given to the National Road Safety Commission to enable the Commission meet the challenges it is facing in the execution of its programmes.

- The Committee also observed that the Ghana Highway Authority and other Agencies have been constrained over the years with inadequate financial resources for execution of their planned works.

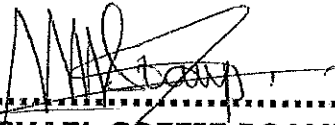
This situation which had been recurring followed onto the 2010 fiscal year. The problem has led to low achievements in their maintenance activities and a build up of expenditure arrears which management of the Agencies have found very difficult to deal with.

It is the opinion of the Committee that the Ministry takes urgent steps to address this problem.

8.0 **CONCLUSION**

To enable the Ministry execute its programmes, the Committee recommends to the House for approval of the sum of **GH¢335,960,762.00 (Three Hundred and Thirty-Five Million, Nine Hundred and Sixty Thousand, Seven Hundred and Six-two cedis)** for the activities of the Ministry of Roads and Highways for the financial year of 2011.

Respectfully Submitted.



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**HON. MICHAEL COFFIE BOAMPONG**  
**CHAIRMAN, COMMITTEE OF ROADS**  
**AND TRANSPORT**



.....  
**SAMUEL ADDEI (MR.)**  
**CLERK TO THE COMMITTEE**