

**IN THE FIRST MEETING OF THE FIRST SESSION OF THE  
SIXTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA**

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**REPORT OF  
THE COMMITTEE ON DEFENCE AND INTERIOR**

**ON THE**

**2013 ANNUAL BUDGET ESTIMATES  
OF  
THE MINISTRY OF THE  
INTERIOR**

3/20/2013

## **1.0 INTRODUCTION**

**1.1** The Budget Statement and Economic Policy of the Government for the 2013 financial year was presented to Parliament by the Hon. Minister of Finance on Tuesday, 5<sup>th</sup> March, 2013 in accordance with Article 179(1) of the 1992 Constitution of Ghana.

The draft Budget Estimates of the Ministry of the Interior were accordingly referred to the Committee on Defence and Interior for consideration and report pursuant to Orders 140(4) and 158 of the Standing Orders of the Parliament of Ghana.

**1.2** The Committee met with Officials of the Ministry of the Interior and the heads of agencies under the Ministry, as well as officials of the Ministry of Finance, and thoroughly deliberated on the estimates for 2013 pertaining to the Ministry of the Interior and its agencies.

The Ministry of the Interior is the institution charged with the responsibility of ensuring that the internal security of the country is maintained.

The Committee is grateful to all the officials who acknowledged its invitation and attended upon it.

## **2.0 REFERENCE DOCUMENTS**

Your Committee referred to the following documents during its deliberations:

- i. The 1992 Constitution of the Republic of Ghana
- ii. The Standing Orders of the Parliament of Ghana
- iii. The Budget Statement and Economic Policy of Government for the 2013 Financial year.

## **3.0 BACKGROUND INFORMATION**

The Ministry of the Interior has the responsibility of ensuring that the internal security of the country is maintained. The Ministry therefore seeks to:

- Improve the capacity of the security agencies to provide internal security for human safety and protection,
- Increase national capacity to ensure safety of life and property.
- Strengthen the intelligence agencies to fight social and economic crimes.

**3.1** Its mandate is implemented through the following agencies:

- (a) Ghana Police Service
- (b) Ghana Prisons Service
- (c) Ghana National Fire Service (GNFS)
- (d) Ghana Immigration Service (GIS)
- (e) National Disaster Management Organization (NADMO) and
- (f) Narcotics Control Board (NACOB)

Additionally, the Ministry has oversight responsibility over the:

- National Peace Council
- Migration Unit
- Ghana Refugee Board
- Ghana National Commission on Small Arms and
- Gaming Commission.

#### **4.0 PERFORMANCE FOR 2012**

**4.1** A target of **GH¢21,745,128.11** was set as IGF for 2012, however, an amount of **GH¢27,523,704.17** was realised through hard work and diligence of the staff, thus exceeding its target by **26.57 %**.

#### **4.2 Ghana National Commission on Small Arms (GNACSA)**

The Ghana National Commission on Small Arms organized sensitization programmes for Key stakeholders (Chiefs, Opinion Leaders, Blacksmiths, Media) on the control and use of small arms.



#### **4.3 Gaming Commission**

The Gaming Commission generated **(GH¢ 1,006,387.14** as against a target of **GH¢ 836,166.58**, thus exceeding its target by 20.34%.

#### **4.4 Ghana Police Service**

The Police Service continued to perform its mandate of maintaining law and order, thus ensuring that there was no civil strife in the country. The Service was heavily tasked before, during and after the general elections and managed to live up to the call.

In 2012 the Service also:

- Introduced an Automated Fingerprint Identification System (AFIS) to enhance investigation of cases by the Criminal Investigation Department.
- Government procured for the Service, 812 assorted vehicles, 60 motor-cycles, 2200 Bullet-proof vests, 4400 ballistic plates, 100 helmets with communication gadgets, 1000 walkie-talkies and four speed boats.
- The Service acquired two (2) Mobile Clinics (with theatres) and five (5) ambulances to enhance the work of the Police hospital.

#### **4.5 Ghana Prisons Service**

The Ghana Prisons Service is mandated to ensure safe custody and welfare of prisoners and to undertake their reformation whenever practicable. Its major activities in 2012 include:

- The Prisons Technical Unit made substantial savings for central government by undertaking maintenance works on the Services' structures nationwide.

- Following the revamping of the Fuel Depot at Maamobi Prison Complex, the Service will buy fuel from TOR in bulk at wholesale price thus making savings on its limited budgetary allocation.
- The Agriculture Unit of the Service undertook livestock production and cultivated 1,083.1 acres of farmland which yielded various crops.
- In the area of inmates' education, all the fifty-three candidates for NVTI Proficiency (1) Trade Test Examinations passed with four obtaining distinctions, whilst the twenty-two inmates sat for and passed the BECE.

#### **4.6 Ghana National Fire Service**

The Ghana National Fire Service is tasked to manage and prevent fire outbreaks as well as to educate the public on fire safety and prevention methods in order that more lives and properties are saved. In 2012:

- In all, 4,405 fires were responded to with 340 deaths and 1384 injuries recorded.
- 2380 fire volunteers were trained Nationwide and public education was carried out in over 300 establishments and companies, including MMDAs and markets.
- On record the Ghana National Fire Service is rated Second to South Africa in the Sub-Region in the area of Rescue and Extrication Services.

#### **4.7 Ghana Immigration Service**

The Mission of the Service is "to build a stronger and better Ghana by operating fair but firm immigration controls that regulates and facilitates the movement of people through Ghana's borders and efficient, effective residence and work permit systems that meet the social and economic needs of the country". Highlights of 2012 are:

- Six hundred and Eleven foreign nationals who flouted various Immigration laws were arrested, out of which 235 were repatriated and 8 deported out of the country. A total of **127,064** permits of various categories were issued by the Service in 2012.
- Border Patrol Unit (BPU) officers collaborated with other security agencies to conduct joint patrols along the frontiers to counter smuggling activities. This yielded the interception of three thousand nine hundred and eighty four (3,984) litres of petroleum products.
- Amendments to the Immigration Service Act, 2000 (Act 573) on human smuggling were made to give birth to the Immigration Amendment Act, 2012 (Act 848).

#### **4.8 National Disaster Management Organization (NADMO)**

NADMO continued with the management of areas affected by disasters and providing for related matters as mandated by Act 517 of 1996. The following activities amongst others were undertaken during the year 2012:

- A Risk, Vulnerability and Manageability Assessment in Five Adaptaiton Program sites (Fanteakwa, Keta, Sisila East, Mamprusi and Aowin Suaman).
- NADMO responded to various emergencies including industrial and domestic fires, outbreaks of Anthrax, flooding (which displaced 62,084 person with 16 deaths) and the Melcom Shop Disaster (which claimed 14 lives and injured 81 persons).



- Continued Public Education on road safety, various hazards and disaster types including bushfires, rainstorm, Anthrax, H1N1 Pandemic, and flooding.

#### **4.9 Narcotics Control Board (NACOB)**

The Narcotics Control Board exists to fight against the abuse of and trafficking in illicit narcotic drugs, precursor chemicals and psychotropic substances (illicit drugs). It among other activities in the year 2012,

- Recorded thirty-seven (37) narcotic drug arrests. This resulted in the arrest of forty-four (44) suspected persons involving thirty-eight (38) male and six (6) female. Of the 44 suspects, we have 25 Nigerians, 14 Ghanaians, 2 Togolese and 1 Thai, 1 Indian and 1 Moroccan. Also, thirteen (13) postal seizures were made without any arrests.
- NACOB continued to work with the Inter Agency Committee for Enforcement and Control which is comprised of the Ghana Police Service, Ghana Immigration Service, Bureau of National Investigations, Ghana Airports Company Limited, Ghana Standards Board, Ghana Ports and Harbours Authority, Customs Division of GRA, Aviance, Defence Intelligence and National Security Council Secretariat; which met monthly to share intelligence and map out strategies to fight against the drug menace.
- Three hundred and ninety three (393) import permits and fifty-five (55) import authorizations for various precursors were issued. Institution and Community based Preventive programmes continued through visits to schools, faith-based institutions and the media.

## **5.0 OUTLOOK FOR 2013**

The Ministry is mindful of the increasing crime rate especially robberies, bank attacks, murder, drug menace, cyber fraud, car snatching, natural and man-made disasters which call for equipping the Services under its umbrella, to effectively bring situations under control.

For the year 2013, it seeks to undertake among others, the following:

- 5.1** The **Ghana Police Service** will deepen democratic policing culture and continue to minimize incidences of crime by increasing frontline policing (highway patrol and community policing) and intelligence gathering. The Service will improve road safety and traffic management and forge closer and mutual working relations with stakeholders.
- 5.2** The **Ghana Prisons Service** intends to focus on the welfare of prisoners, an issue that has assumed an added importance within the international community. It has become the main standard by which good governance and human rights administration of countries are measured. Ghana has acquitted itself in terms of a slight upward adjustment in the rate of prisoners rations, but issues of health, sanitation and beddings remain a blight on the record of the country.
- 5.3** The **Ghana National Fire Service** will ensure adequate protection of life and property, by training its Personnel in modern Fire Fighting Techniques and intensifying Fire Prevention and Safety education nationwide. It will increase the issuance of Fire Certificates so as to generate more revenue.
- 5.4** The **Ghana Immigration Service** intends to expand enforcement activities, increase and expand intelligence-led operations at all District and Sector Commands, through improved Border Management Systems and the provisioning and installation of modern border management technology and infrastructure. The Service intends to improve revenue generation systems and incorporate Anti Human trafficking/smuggling and Anti Money Laundering in the mainstream operations.



**5.5 NADMO** intends to organize full-scale simulation exercises on oil and chemical spillage, earthquakes and fires, to ensure that civilian capacity is built to withstand to a large extent, any unforeseen occurrence.

**5.6 NACOB** will continue to liaise with foreign international agencies on matters relating to narcotics. It will facilitate the review of the existing Law (PNDCL 236) so that it conforms to the international laws on Narcotic Drugs, psychotropic substances and precursor chemicals. It will intensify its drug supply suppression operations and promote the concept of a National Dog Academy (Sniffer Dogs Project) which will service the Police, Custom and Immigration Services amongst others.

#### **6.0 ESTIMATES FOR FISCAL YEAR 2013**

The Ministry of the Interior has been granted a total sum of **Eight Hundred and Twenty Five Million, Eight Hundred and Seventeen Thousand, One Hundred and Sixty Nine Ghana Cedis (GH¢825,817,169.00)** for the 2013 financial year, made up of **GH¢ 737,430,61** as GOG, **GH¢ 23,000,000** as ABFA, **GH¢ 6,420,758** as IGF and **GH¢ 58,965,650** as Donor.

##### **6.1.1 ALLOCATION OF FUNDS FOR THE MINISTRY (2013):**

ITEM	GOG	IGF	ABFA	DONOR	TOTALS GH¢
			23,000,000		23,000,000
Compensation of Employees	639,118,553				639,118,553
Goods & Services	71,921,786	2,756,758		11,793,130	21,692,658
Assets	26,390,422	3,664,000		47,172,520	39,032,135
<b>TOTALS</b>	<b>737,430,61</b>	<b>6,420,758</b>	<b>23,000,000</b>	<b>58,965,650</b>	<b>825,817,169</b>

737,430,617

*Signature*

### 6.1.2 BREAKDOWN OF BUDGETARY ALLOCATION OF GH¢ 825,817,169 TO MINISTRY AND ITS AGENCIES

No.	AGENCY	G O G	I G F	ABFA	DONOR	GRAND TOTAL
1	Headquarters	5,648,963	0		0	5,648,963
2	Police Service	439,000,000	1,332,197		58,965,650	499,297,847
3	Prisons Service	87,670,422	233,961	20,000,000	0	107,904,383
4	Fire Service	101,762,592	0		0	101,762,592
5	Immigration	43,500,000	4,821,100	3,000,000	0	51,321,100
6	NACOB	12,400,000	33,500		0	12,433,500
7	NACSA	1,455,821	0		0	1,455,821
8	Migration					568,649
9	NADMO	40,096,030	0		0	40,096,030
10	Refugee Board	1,270,000	0		0	1,270,000
11	Gaming	1,008,694	0		0	1,008,694
12	Peace Council	3,049,590	0		0	3,049,590
	Total	737,430,761	6,420,758	23,000,000	58,965,650	825,817,169

## 7.0 OBSERVATIONS & RECOMMENDATIONS

The Committee observed that, the duty of ensuring peace, safety, security and stability for accelerated socio-economic development is so vital that it can not be taken for granted. Any disruption of peace and stability in the country will definitely throw the development agenda out of gear.

**7.1** In considering the budget estimates the Committee observed a general shortfall in allocations to all the Sector agencies. The amounts granted are woefully inadequate to meet operational needs especially, in the face of the current crime rate, chieftaincy/ land disputes, and the drug menace confronting the country.



The Committee wishes to make a special appeal to the Minister of Finance, to come to the aid of all the Sector Agencies with supplementary budget allowances.

**7.2** The Committee lauds the Ministry for the initiative to take steps in conjunction with National Security and the Ministry of Food and Agriculture to address comprehensively and on a sustainable manner the menace posed by alien herdsmen, especially the Fulanis.

**7.3** The Committee wishes to commend the Prisons Service for efforts it is making at managing costs and further wishes to recommend that it mechanizes its Agriculture Unit alongside the manual labour so as to increase food production and ultimately reduce dependence on government funding for feeding of inmates.

**7.4** The Fire Service complained of its inability to purchase adequate reserves of critical core fire-fighting and operational equipment such as, Foam Compound, Breathing Apparatus, Communication Equipment, Fire Fighting Hoses, Fire Resistance Suit, Camouflage and Ceremonial Uniform, as a result of inadequate budgetary allocation. This would seriously affect its operational efficiency and effectiveness when confronted with demands.

**7.5** The critical role of the Immigration Service demands resources for border control and security in the wake of increasing influx of foreigners and smuggling of goods in and out of the country. The Service is challenged with inadequate residential and Office Accommodation and lacks Communication (Radio / Signal) equipment for its operations.

**7.6** The Committee is of the view that Agencies that generate revenue for the State should be allowed to retain significant percent of their IGF for some of the operational costs. This would motivate them to give out the best of services.



## 8.0 CONCLUSION

The Committee, after careful examination of the draft estimates is of the view that the level of budgetary allocation for the Ministry of the Interior unfortunately still remains far from adequate. The Ministry and its Agencies will require additional support to enable it carry out operational activities.

This notwithstanding, the Committee recommends to the House for approval, the total budgetary allocation of **Eight Hundred and Twenty Five Million, Eight Hundred and Seventeen Thousand, One Hundred and Sixty Nine Ghana Cedis (GH¢825,817,169.00)** made to the Ministry of the Interior for the financial year ending 31<sup>st</sup> December 2013.

Respectfully submitted.



**GEORGE KOFI ARTHUR (HON.)  
CHAIRMAN, COMMITTEE ON  
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**GLORIA SARKU (MS)  
CLERK, COMMITTEE ON  
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