

IN THE FIRST SESSION OF THE EIGHTH PARLIAMENT OF THE FOURTH  
REPUBLIC OF GHANA



**REPORT OF THE SPECIAL BUDGET COMMITTEE ON THE 2022**  
**BUDGET ESTIMATES OF THE NATIONAL COMMISSION FOR**  
**CIVIC EDUCATION (NCCE)**

**1.0 INTRODUCTION**

The Minister for Finance, Hon. Ken Ofori-Atta presented the Budget Statement and Economic Policy of the Government for the 2022 Financial Year to Parliament on Wednesday 17<sup>th</sup> November, 2021 in accordance with Article 179 of the 1992 Constitution and Section 21 (3) of the Public Financial Management Act, 2016 (Act 921).

Pursuant to Order 140 (4) of the Standing Orders of the House, the Rt. Hon. Speaker referred the Annual Budget Estimates of the National Commission for Civic Education (NCCE) for consideration and report.

**2.0 DELIBERATIONS**

In the consideration of the Estimates, the Committee was assisted by the Chairperson of the Commission, Mrs. Josephine Nkrumah and Officials from the NCCE and Technical officers from the Ministry of Finance.

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Class No: BE/NCCE/22

### **3.0 REFERENCE DOCUMENTS**

The Committee referred to the following additional documents in the cause of its deliberations:

- i. The 1992 Constitution of the Republic of Ghana;
- ii. The Standing Orders of the Parliament of Ghana;
- iii. National Commission for Civic Education Act, 1993 (Act 452)
- iv. The Budget Statement and Economic Policy of the Government of Ghana for the 2022 Financial Year;
- v. The 2022 Programme Based Budget Estimates for National Commission for Civic Education (NCCE).
- vi. The Coordinated Program of Economic and Social Policies
- vii. The Sustainable Development Goals (SDGs).
- viii. The African Union (AU) Agenda 2063.

### **4.0 MISSION AND VISSION**

The objective of the National Commission for Civic Education (NCCE) is to promote and sustain democracy and inculcate in Ghanaian citizenry the awareness of their rights and obligations through civic education. The Commission would achieve this through public education of the citizenry on the awareness of their civil rights and obligations.

The vision of the Commission therefore is to be an effective independent governance institution providing civic education to all Ghanaians and working towards sustaining Ghana's democracy.

## **5.0 FUNCTIONS OF THE COMMISSION**

The NCCE Act, 1993 (Act 452), enjoins the Commission to perform the following functions;

- a) Create and sustain within the society, the awareness of the principles and objectives of the Constitution as the fundamental law of the people of Ghana;
- b) Educate and encourage the public to defend the Constitution at all times against all forms of abuse and violation;
- c) Formulate for the consideration of Government from time to time, programmes at national, regional and district levels aimed at realising the objectives of the Constitution;
- d) Formulate, implement and oversee programmes intended to inculcate in the citizens of Ghana awareness of their civic responsibilities and an appreciation of their rights and obligations as free people;
- e) Assess for the information of Government, the limitations to the achievement of true democracy arising from the existing inequalities between different strata of the population and make recommendations for re-dressing these inequalities.

## **5.0 ACHIEVEMENTS IN 2021**

During the 2021 financial year, the National Commission for Civic Education (NCCE) undertook the following activities;

- a. Engaged stakeholders on Sanitation and Good Environmental Practices;

- b. Disseminated information on preventing violence and providing security to the Northern border regions of Ghana;
- c. Community Engagement on the Duties of Citizens as enshrined in Article 41 of the 1992 Constitution (SDG 4.7);
- d. Organised Sensitisation Programmes on the National Anti-Corruption Action Plan;
- e. Engagement with the Citizenry on the roles of the three Arms of Government and Good Governance;
- f. Social Auditing Engagements;
- g. Child Protection Engagement;
- h. Sensitisation on Greening Ghana;
- i. Celebrated the Annual Constitution Week with the Security Services, Communities, Schools and other identifiable groups such as Faith-Based Organisations, Women and Persons with Disabilities;
- j. Continue to facilitate the Annual Citizenship Week Celebration in Schools;
- k. Dialogue on Risks/ Threat Analysis on Violence Extremism;
- l. The Communications and Corporate Affairs Department gave visibility to all programmes on the Commission's social media platforms, mass media (Radio and TV) and also developed all educational materials for civic education delivery; and
- m. The Audience reached on the Commission's social media platform were 4,145,815



## 5.1 2021 BUDGET PERFORMANCE

In the year under review, an amount of **Sixty-Eight Million, Three Hundred and Eighteen Thousand, One Hundred and Fifty-One Ghana Cedis (GH¢68,318,151 .00)** was appropriated to the National Commission for Civic Education for its activities in the 2021 financial year. **This was made up of Sixty-eight Million, One Hundred and Ninety-Eight Thousand Ghana Cedis (GH¢68,198,980.00)** from GoG and **One Hundred and Nineteen Thousand, One Hundred and Seventy-One Ghana Cedis (GH¢119,171.00)** from Development Partners Fund. The allocation was disbursed among the three main expenditure items as follows:

<b>Expenditure Item</b>	<b>Appropriation GH¢)</b>
Compensation of employee	- 62,757,685.00
Goods and Service	- 4,291,295.00
Capital Expenditure	- 1,150,000.00
Donor Fund	- 119,171.00
<b>TOTAL</b>	<b>- 68,198,980.00</b>

The 2021 Appropriation was disbursed among the budget programmes and sub-programmes of the Commission as follows:

**Table 1: 2021 Appropriation by Budget Programme**

<b>2021 Budget Programme</b>	<b>Budget Sub-Programme</b>	<b>Appropriation (GH¢)</b>	<b>Releases as at 30<sup>th</sup> September (GH¢)</b>	<b>Variance (GH¢)</b>
	Admin and HR	23,038,191	9,943,860	13,094,331
	Finance	547,644	564,992	(17,348)

Management and Administration	Research, Gender and Equality	432,584	338,995	93,589
	Communication and Corporate Affairs	493,259	451,994	41,265
<b>Sub-Total</b>		<b>24,511,678</b>	<b>11,299,841</b>	<b>13,211,837</b>
Civic Education	Constitutional Awareness	17,992,966	9,969,937	8,023,029
	Deepening Civic Awareness	14,282,437	12,542,824	1,739,613
	Patriotism and Citizenship	16,531,070	10,223,326.12	6,307,743.88
<b>Sub-Total</b>		<b>48,806,473</b>	<b>32,218,587</b>	<b>16,587,886</b>
<b>Grand Total</b>		<b>73,318,151</b>	<b>44,035,928.12</b>	<b>29,282,222.88</b>

Out of the allocation, an amount of GH¢**44,035,928.12** representing 60.06% of the 2021 appropriation was released to the Commission as at 30<sup>th</sup> September, 2021 leaving a balance of GH¢**29,282,222.88** or 39.94% outstanding. Summary of 2021 appropriation and releases is presented in table 2 below:

**Table 2: 2021 Budget Allocation and Expenditure Review as at 30<sup>th</sup> September 2021**

Item	2021 Appropriation (GH¢) A	Amount Released 30/09/2021 (GH¢) B	Variance (GH¢) A-B	%Release
<b>Compensation of Employees</b>	62,757,685.00	39,091,032.48	23,666,652.52	62.29

<b>Goods and Services</b>	4,291,295.00	3,003,906.64	1,287,388.36	70.00
<b>Capital Expenditure</b>	1,150,000.00	862,500.00	287,500.00	
<b>Donor Funds</b>	119,171.00	0.00	119,171.00	0.00
<b>Other Votes</b>	5,000,000.00	1,078,489.00	3,921,511	21.57
<b>Total</b>	<b>73,318,151.00</b>	<b>44,035,928.12</b>	<b>29,282,222.88</b>	<b>60.06</b>

Out of a total release of GH¢44,035,928.12 the actual expenditure as at September, 2021 is GH¢41,449,156.46 leaving a balance of GH¢2,586,77.66 or 5.87% undisbursed. The releases and actual expenditure of the Commission as at 30<sup>th</sup> September, is presented in table 2 below:

**Table: 3: 2021 Releases and Actual Utilisation**

<b>Item</b>	<b>Amount Released 30/09/2021 (GH¢) A</b>	<b>Actual (GH¢) B</b>	<b>Variance (GH¢) A-B</b>	<b>% Utilisation</b>
<b>Compensation of Employees</b>	39,091,032.48	38,891,178.98	1,998,53.5	99.49
<b>Goods and Services</b>	3,003,906.64	1,191,988.48	1,811,918.16	39.68
<b>Capital Expenditure</b>	862,500.00	287,500.00	575,000	33.33
<b>Donor Funds</b>	0.00	0.00	0.00	0.00
<b>Other Vote</b>	1,078,489.00	1,078,489.00	0.00	100.00
<b>Total</b>	<b>44,035,928.12</b>	<b>41,449,156.46</b>	<b>2,586,77.66</b>	<b>94.13</b>



## **6.0 OUTLOOK FOR 2022**

In furtherance of its mandate and stated objectives, the NCCE will undertake the following activities among others in the 2022 Financial Year:

1. Organise sensitisation programmes on the National Anti-Corruption Action Plan (NACAP); E-Quiz competitions for SHSs; E-Quiz competitions among tertiary institutions (Civic Challenge); Project Citizens Show Cases in second cycle institutions.
2. Engage in programmes such as the Annual Constitution Week Celebration with the Security Services as well as engage the citizenry on Good Governance and the roles of the three Arms of Government
3. Undertake Child Protection education by organising the Annual Citizenship Week Celebration in schools
4. Promote civic education club activities in schools and organise quarterly dialogue session on topics relevant to the Commission's mandate.
5. Undertake the Post-election community engagement activities on tolerance and peaceful coexistence; education on COVID-19 vaccine, on sanitation and good environmental practices; and community engagement on the duties of citizens as enshrined in Article 41 of the 1992 Constitution

### **6.1 BUDGETARY ALLOCATION FOR 2022**

For the implementation of its planned programs and activities, the Commission has been allocated an amount of **Eighty-Eight Million, One Hundred and Forty-Five Thousand Ghana Cedis (GH¢88,145,000)** for its activities for the Financial Year 2022. This



sum is made up of **Eighty- Seven Million, Seventy-Six Thousand Ghana Cedis (GH¢87,076,000)** from GoG source and **One Million and Sixty Nine Thousand Ghana Cedis. (GH¢1,069,000)** from Development Partners Fund.

This budgetary provision is to be disbursed among the four (4) main expenditure items as follows:

<b>ITEM</b>	<b>Allocation (GH¢)</b>
Compensation of employee	- 68,267,000
Goods and Service	- 14,073,000
Capital Expenditure	- 5,805,000
<b>TOTAL</b>	<b>- 88,145,000.00</b>

For the Financial Year 2022, the budgetary allocation for the NCCE will be expended on two programs and seven sub programs as follows:

**Table 2: 2022 Budget Allocation by Program and sub-program**

<b>S/N</b>	<b>Programme</b>	<b>Sub Programmes</b>	<b>2022 Allocation (GH¢)</b>
1	Management and Administration	General Administration and Human Resource	26,127,826
		Finance	725,393
		Research, Gender and Equality	1,710,632
		Communication and Corporate Affairs	1,119,698
2	Civic Education	Constitutional Awareness Creation	22,648,094

		Deepening and Sustaining Civic Awareness	18,957,238
		Patriotism and Good Governance	16,856,119
<b>Total</b>			<b>88,145,000</b>

## **7.0 OBSERVATIONS AND RECOMMENDATIONS**

The Committee after a careful consideration of the Estimates of the National Commission for Civic Education, made the following observations:

### **7.1 Inadequate Budgetary Allocation**

The Committee noted that the National Commission for Civic Education requires critical investment in assets to enable it deliver on its mandate. The Commission requires office space, furniture and equipment such as computers and accessories as well as operational vehicles to replace its fleet of aging vehicles to support operational activities in the newly created Regions and Districts. To meet this need requires a capital expenditure investment of GH¢16,162,539. The Budget however allocated a paltry sum of GH¢5,805,000 to the Commission for its capital expenditure requirements for the 2022 Financial Year. The shortfall in the allocation therefore means that the commission would have to scale down on its planned operationalisation of some regional and district offices.

The Committee further noted that the Commission requires a sum of GH¢41,444,674 to meet its operational expenses at the Headquarters, Regional and District Offices. An amount of GH¢14,073,000 has been allocated leading to a budget shortfall of

GH¢27,371,674. This brings the total shortfall of the Commissions planned budget for 2022 to GH¢37,729,213. The Commission explained that the shortfall in the budgetary allocation means that, the Commission would not be able to settle its utility bills when they are due. The Committee further noted that, the shortfall means NCCE would remain indebted to service providers. The Committee urges the Ministry of Finance to take steps to resolve the long standing challenges of the NCCE to properly position it to deliver on its mandate.

## **7.2 Deplorable State of Office Accommodation**

The Committee noted that since its establishment in 1992, NCCE has not had a dedicated office accommodation. The Commission is currently housed at the premises of the Electoral Commission. The Committee was informed that, the part of the Electoral Commissions facility that currently accommodates the Commission is in a very deplorable state and needed urgent rehabilitation to make it conducive for habitation. The roofs of the offices leak very badly whenever it rains exposing important national documents and assets to the risk of destruction by dripping rainwater. Additionally, some District offices of the Commission are in a very deplorable state compelling the Commission to close down its offices in Shai Osudoku, Ada West, Agona East, Nkunya and Kadjebi Districts in the Greater Accra, Central, Volta and Oti Regions for the safety of staff. The Commission might be compelled to close down additional twelve (12) Offices in deplorable conditions eight (8) in other Districts resources are not made available for renovation work to be carried out on them. The offices programmed for this exercise are:

- a. Bongo District Office - Upper East Region
- b. Bawku West District Office - Upper East Region



- c. Bekwai Municipal Office - Ashanti Region
- d. Ahafo Ano South District Office - Ashanti Region
- e. Bole District Office - Norther Region
- f. East Gonja District Office - Northern Region
- g. Kwawu East District Office - Eastern Region
- h. Nsawam Adoagyiri District Office - Eastern Region
- i. Bibiani District Office - Western Region
- j. Attebubu-Amanteng District Office- Bono Est Region
- k. Asutifi South District Office - Ahafo Region

Officials from the Commission further informed the Committee that, most of the Commission's Regional and District offices operate from rented premises with exorbitant rents that exerts pressure on the Commission's limited resources.

The Committee noted that, the issue of office accommodation for NCCE has been highlighted several times but the State has failed to take steps to resolve the problem. The head office of the Commission is in a very deplorable state requiring urgent attention to avert any calamity. A visit to the premises of the Commission sometime in 2017 revealed serious structural defects and acute shortage of office space compelling the Commission to keep some vital documents outside at the mercy of the rain water. The visit also revealed serious congestion due to lack of office space.

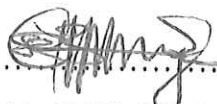
The Committee urges the Minister for Works and Housing to, as a matter of urgency, renovate the facility or relocate the Commission to avert an eminent disaster. The Ministry of Works and Housing should as a matter of utmost urgency identify a suitable facility to relocate

the commission to a more dignifying office to facilitate its operations. The Committee further call for a total retooling of the Commission to properly position it to deliver on its Constitutional Mandate.

## 8.0 CONCLUSION

The Committee having regards to the critical role of NCCE in promoting a civic education, creating awareness on principles and objectives of the Constitution as the fundamental law of the land and promoting citizenship education in Ghana, recommends to the House to adopt its Report and approve the sum of **Eighty-Eight Million, One Hundred and Forty-Five Thousand Ghana Cedis (GH¢88,145,000)** for the implementation of the Commission's programs and activities for the Financial Year ending 31<sup>st</sup> December, 2022.

Respectfully submitted.



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**HON. OSEI KYEI-MENSAH-BONSU**  
**(CHAIRMAN, SPECIAL BUDGET COMMITTEE)**



.....  
**JOANA ABENA SEKYI ADJEI (MRS.)**  
**(CLERK, SPECIAL BUDGET COMMITTEE)**

**14<sup>TH</sup> DECEMBER, 2022.**

