IN THE SECOND SESSION OF THE EIGHTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA



REPORT OF THE FINANCE COMMITTEE ON THE LOAN
AGREEMENT BETWEEN THE GOVERNMENT OF THE
REPUBLIC OF GHANA (REPRESENTED BY THE MINISTRY OF
FINANCE) AND THE GOVERNMENT OF THE REPUBLIC OF
KOREA (ACTING THROUGH THE EXPORT-IMPORT BANK OF
KOREA [GOVERNMENT AGENCY FOR THE ECONOMIC
DEVELOPMENT COOPERATION FUND {EDCF}]) FOR AN
AMOUNT IN KOREAN WON NOT EXCEEDING THE
EQUIVALENT OF THIRTY MILLION UNITED STATES
DOLLARS (US\$30,000,000.00) TO FINANCE THE MEDICAL
EQUIPMENT PROVISION PROJECT IN RESPONSE TO
COVID-19

1.0. INTRODUCTION

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The Loan Agreement between the Government of the Republic of Ghana (represented by the Ministry of Finance) and the Government of the Republic of Korea (acting through the Export-Import Bank of Korea [Government Agency for the Economic Development Cooperation Fund {EDCF}]) for an amount in Korean Won not exceeding the equivalent of Thirty Million United States Dollars (US\$30,000,000.00) to finance the Medical Equipment Provision Project in response to COVID-19 was presented to the House on 22nd June, 2022 in accordance with article 181 of the 1992 Constitution of the Republic of Ghana.

Pursuant to Article 103 and Order 171(1) of the Standing Orders of the House, the Agreement was *referred* to the Finance Committee for consideration and report.

The Committee subsequently met and considered the Agreement with the Minister for Health, Hon. Kwaku Agyeman-Manu, Deputy Minister for Finance, Hon. Dr. John Ampontuah Kumah and a team of officials from the Ministries of Health and Finance and hereby presents this report to the House.

2.0. BACKGROUND

The Government of Ghana has a policy of improving health care delivery to achieve the Universal Health Coverage goal of ensuring that all persons in Ghana have timely access to high quality health services irrespective of ability to pay at the point of use.

In the wake of the COVID-19 pandemic, there has been a decline in Ghana's Gross Domestic Product (GDP) with 2020 GDP growth rate at 1.1 percent down from the 6.1 percent GDP growth in 2019 (according to the World Bank). The key vectors for transferring the impact of the global pandemic to the domestic economy are finance, foreign direct investment, and energy prices. Lower real GDP growth is likely to cause reduced demand and production from the private sector (mainly from micro, small and medium enterprises) and job losses. The adverse impact of the emergence of any new surges is expected to be greater on the informal sector and small enterprises because these categories are more vulnerable to economic shocks.

The first two cases of COVID-19 in Ghana were recorded on March 12, 2020 and over the course of two (2) years the total number of confirmed cases was 157,751 with 1,419 deaths, 1,010 active cases and 40 new cases as at 3rd February 2022.

Ghana received 600,000 COVAX vaccines as part of the initial tranche of deliveries of the AstraZeneca/Oxford vaccine licensed to the Serum Institute of India on 24th February 2021. Ghana was selected as one of the early recipients of the doses due to its rapid, efficient and coordinated response to the public health crisis, as well as its absorption capacity relative to peers in sub-Saharan Africa and this has culminated in the administration of 11,835,359 vaccines as at 7th February 2022.

Ghana's healthcare system has been overwhelmed by the increasing number of COVID-19 cases to the extent that temporary structures such as isolation and treatment centers were used to manage the cases during surges in infections. The non-availability of modern medical equipment to facilitate the diagnosis and care of COVID-19 related symptoms and complications also further undermined the Government's ability to readily combat the virus.

Government has however resolved to tackle the perennial healthcare challenges by investing massively in the health sector through the implementation of Agenda 111 and also providing essential medical care equipment to bridge the shortfalls in the health centers.

This project will contribute to meeting part of this health sector strategy of ensuring the availability of adequate and modern medical equipment in the various health centers to accelerate the diagnosis and treatment of patients.

3.0. PURPOSE OF THE LOAN

The purpose of the facility is to finance the Medical Equipment Provision Project in response to COVID-19.

The Project aims to upgrade the medical service quality of Ghana to respond to the pandemic by

- (i) supplying medical equipment;
- (ii) (ii) supporting the maintenance service; and
- (iii) (iii) providing the capacity building.

4.0. TERMS AND CONDITIONS

Korea Eximbank is providing the US\$30,000,000.00 concessional loan under the following terms:

Loan Amount	Thirty Million US Dollars (US\$30,000,000)			
Interest Rate	0.15% per anum			
Grace Period	Ten (10) years			
Repayment	Thirty (30) years (exclusive 10 year grace period)			
Period				
Service Charge	One-tenth of (0.1%) of the loan amount			
Concessionality	66 percent			

5.0. PROJECT COMPONENTS

The proposed project scope and components are summarized below:

Component		ent	Description				
EDCF	T	Supply and Installation of medical equipment	Supply and Installation of medical equipment by supplier				
	ii.	Training	Training of medical and engineering personnel on O&M and repairs of medical equipment by Korean supplier				
	iii.	Maintenance Service	Provision of warranty with maintenance for additional two (2) years after the Manufacturer's one (1) year warranty period				
9	iv.	Domestic Logistics	Support domestic logistics from point of entry (airport and/or harbor) to the final destination(s)				
	i.	Taxes, duties, and levies	Import duties and taxes				

ii. Maintenance and	Inspection of medical equipment
	The second of th
Quality	upon arrival
management	 Preparation of medical equipment
	installation conditions, and
	remodeling of existing hospital for
	installation of medical equipment,
	The state of the s
	if needed
A	 Preparation of the overall
	operation and maintenance
	(O&M) plan
	 Employment of medical staff and
	securing financial resources for
	5
	O&M
	 Supervision of project
	implementation.
	 Monitoring Inspection and taking
	over test of medical equipment
	Submission of reports (quarterly)
	progress reports, Project
	Completion Report (PCR) etc.

The detailed project cost estimates are shown below:

Amount is shown in '000' USD

	EDCF					
Project Scope	Foreign Currency				GoG	
	Korea	3 rd Countries	Local	Sub- Total	(Local)	Total
1. Medical Equipment	18,889	1,280	24	20,193	0	20,193
2. Installation	2,017	-	75	2,092	0	2,092
3. Training	1,008	-	38	1,046	0	1,046
4. Maintenance Service	2,682	-	149	2,831	0	2,831
5. Domestic logistics	1,046	-	=	1,046	0	1,046
6. Contingencies	2,534	186	42	2,762	0	2,762
7. Maintenance and Quality Management	-	-	-	0	288	288
8. Estimated Tax and Duties		-	-	0	3,530	3,530

0.0	20			120		130
9. Service charge	30			30		
(0.1% of EDCF					}	
Loan)					-	
	20.206	1 100	220	20.000	2 010	33,818
Total	28,206	1,406	328	30,000	2,010	33,010

6.0. OBSERVATIONS

6.1. Project Cost

The Committee noted that the total cost of the project is estimated at US\$33,818,000 of which US\$30,000,000 (89% of the total project cost) will be financed by the loan.

The Government of Ghana's portion is estimated at US\$3,818,000 (11% of total project cost) and it is to cover, i) taxes and duties imposed on the project, and ii) project management related costs. The cost of import levies and charges will, however, be borne by the Supplier.

6.2. Project Implementation Period

The project is expected to be executed within nineteen (19) months. This comprises a procurement period of three (3) months, implementation period of thirteen (13) months, and project closure activities of (3) months.

The final disbursement under the loan will be made within twenty-one (21) months after the effective date of the Loan Agreement. The implementation period may however be extended with a prior approval of Korea Eximbank.

6.3. Institutional Arrangements

The Ministry of Health (MoH) will be the Project Executing Agency (PEA) for the Project. The PEA will be responsible for the planning, implementation, management, supervision, coordination, operation and maintenance of the Project and submission of relevant reports and information to the Bank. The Government of Ghana is expected to fully support the PEA during implementation and after completion of the Project.

6.4. Procurement of Contractor/Supplier

The Committee observed that all goods and services including consulting services financed by the Loan shall be procured in accordance with the provisions of the Guidelines for Procurement under the Loan ("Procurement Guidelines").

The Contractor/Supplier shall be selected through Competitive Bidding (CB) among Korean small and medium sized companies having good reputation, reliable creditworthiness, and competent project performance capability. The Project Executing Agency (PEA) shall include qualification criteria in the bidding documents to invite the Korean small and medium sized companies who have the sufficient capability to implement the Project.

6.5. Staff Training

The training needs of beneficiary institutions shall be determined to reflect the requirements of the users to optimally use the equipment supplied at the stage of the procurement contract. For the on-site operation and maintenance training to be provided by the relevant Korean engineers, the PEA will nominate all counterpart staff who will be trained based on a pre-approved training plan.

6.6. Government to Ensure Operation & Maintenance of Equipment

The Committee was informed that the project places emphasis on the significance of Operation & Maintenance (O&M) support to ensure long-term sustainability. To this end, the Government of Ghana will carry out the O&M of the Project including the provision of the staff, equipment and budget, and will provide necessary funds for these activities after completion of the Project.

6.7. Minority's Opposition to the Request

The Minority side of the Committee opposed the loan facility and took the view that it was not in the national interest for the country to procure the loan.



7.0. CONCLUSION

All members of the Minority side voted against approving the request while all members of the Majority side voted in favour of approving the request.

The Committee by a *Majority Decision* therefore found the terms to be favourable, and respectfully recommends to the House to adopt this report and approve by *Resolution*, the Loan Agreement between the Government of the Republic of Ghana (represented by the Ministry of Finance) and the Government of the Republic of Korea (acting through the Export-Import Bank of Korea [Government Agency for the Economic Development Cooperation Fund {EDCF}]) for an amount in Korean Won not exceeding the equivalent of Thirty Million United States Dollars (US\$30,000,000.00) to finance the Medical Equipment Provision Project in response to COVID-19 in accordance with article 181 of the 1992 Constitution of the Republic of Ghana.

Respectfully submitted.

HON. KWAKU KWARTENG CHAIRMAN, FINANCE C'TTEE MRS. JOANA A.S. ADJEI CLERK TO THE COMMITTEE

27TH JULY, 2022

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