IN THE FIRST SESSION OF THE EIGHTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA



REPORT

of the

COMMITTEE ON YOUTH, SPORTS AND CULTURE

on the

2022 ANNUAL BUDGET ESTIMATES

of the

MINISTRY OF CHIEFTAINCY AND RELIGIOUS AFFAIRS

for the

2022 FINANCIAL YEAR

DECEMBER, 2021

REPORT OF THE COMMITTEE ON YOUTH, SPORTS AND CULTURE ON THE ANNUAL ESTIMATES OF THE MINISTRY OF CHIEFTAINCY AND RELIGIOUS AFFAIRS FOR THE FINANCIAL YEAR 2022

1.0 INTRODUCTION

The Budget Statement and Economic Policy of the Government for the 2022 Financial Year was presented to Parliament by the Hon. Minister of Finance, Mr. Ken Ofori Atta on Wednesday, 17th December, 2021 in accordance with Article 179(1) of the 1992 Constitution of Ghana.

Subsequent to the presentation and pursuant to Order 140(4) of the Standing Orders of the House, the Estimates of the Ministry of Chieftaincy was referred to the Committee on Youth, Sports and Culture

2.0 **DELIBERATIONS**

The Committee met with the Minister for Chieftaincy and Religious Affairs, Hon. Ebenezer Kojo Kum, The Chief Director and the Heads of Departments and Agencies, as well as officers from the Ministry of Finance to consider the estimates, and reports as follows:

3.0 **REFERENCE DOCUMENTS**

- i. The 1992 Constitution of the Republic of Ghana;
- ii. The Standing Orders of the House;
- iii. The Budget Statement and Economic Policy of the Government of Ghana for the 2022 Financial Year;
- iv. The Programme Based Budget Estimates of the Ministry of Chieftaincy and Religious Affairs for the 2021 Financial Year.
- v. The Programme Based Budget Estimates of the Ministry of Chieftaincy and Religious Affairs for the 2022 Financial Year.

vi. The Budget Statement and Economic Policy of the Government of Ghana for the 2022 Financial Year.

4.0 VISION AND MISSION OF THE MINISTRY

The Ministry of Chieftaincy and Religious Affairs exists to operate as the paramount body in policy formulation, implementation and co-ordination in the Chieftaincy and Religious Sectors. The Ministry pursues the major objective of safeguarding the values that promote and enhance a stable, united and safe society, thereby creating opportunities for all Ghanaians to build a prosperous nation. The primary objective of the Ministry is to set a framework and a mechanism that ensures the promotion of Chieftaincy and Religious bodies and also create a peaceful environment that holds space for the government and government institutions that brings development to the citizenry.

The Vision of the Ministry is to preserve, sustain and integrate the regal and traditional values and religious practices to accelerate wealth creation and harmony for total national development.

5.0 GOAL

The Ministry exists to develop effective interface between Government, Religious Bodies and Civil Society on matters relating to Chieftaincy and Religious Affairs for the promotion of peace and Good Governance.

6.0 FUNCTIONS OF THE MINISTRY

The Ministry of Chieftaincy and Religious Affairs exists to undertake the following functions:

- Initiate and formulate policies as well as programs geared towards the promotion of the Chieftaincy Institution, religious tolerance and good governance, taking into account the needs and aspirations of the people;
- ii. Undertake development planning in consultation with the National Development Planning Commission (NDPC);

- iii. Co-ordinate, monitor and evaluate the efficiency and effectiveness of the sector;
- iv. Undertake activities and support the government policies in consultation with NDPC.
- Co-ordinate the activities and programs of the National and Regional Houses of Chiefs and religious bodies towards the development of the Chieftaincy and Religious Sectors; and
- vi. To undertake the progressive study, interpretation and codification of customary law with the view of evolving in appropriate cases, a unified system of rules of customary law and compilation of lines of succession applicable to each stool and skin.

To carry out its mandate and ensure that the Chieftaincy and Religious bodies promote and enhance a peaceful, congenial environment that creates the opportunity for government institutions to pursue the prime object of bringing development for all, the Ministry is pursuing two main programs — Management and Administration and Chieftaincy and Religious Affairs.

7.0 KEY ACHIEVEMENTS IN 2021

7.1 Management and Administration

Provision of infrastructure

- > The process for the commencement of the building of the House of Chiefs for the six new regions is on-going.
- > The Ministry's Office Accommodation at Ridge is completed and the Ministry has changed its location accordingly.
- > Renovation works of the Northern Region House of Chiefs is on-going and is about 65% complete.
- > The Upper West Region House of Chiefs project has been completed.

7.1.1 Meetings of the House of Chiefs

The Various House of Chiefs were able to meet to discuss pertinent issues and also provide the platform for officials and State Agencies to engage with them.

7.1.2 Inauguration of Traditional Councils

Three Traditional Councils buildings have been inspected for inauguration during the year in the Upper West Region.

7.1.3 Engagement with Traditional Authority

The Ministry met with the Chiefs in select traditional areas to deepen collaboration and applied custom and customary practices to aid in the spread of development.

7.1.4 Christian Heritage

The Ministry has begun the mapping of sites for the Christian Heritage for deepening of values, understanding and appreciation of Christian History, art and culture for national development.

7.1.5 Compendium on Traditional Authority

The Ministry has begun the process of the making of a compendium on Chieftaincy. The compendium would comprise of very useful critical information on Chieftaincy and related Traditional Authority.

7.1.6 Scheme of Service Training

Twenty (20) officers benefited from Scheme of Service Training at the Civil Service Training Centre during this year.

7.1.7 Promotion of staff

Forty-eight (48) Research officers, Registrars and Administrative officers have been promoted this year.

7.1.8 Submission of Reports

The Ministry was able to submit the following report to the appropriate institutions;

2020 Annual Performance Report

- > 2020 Annual Budget Performance Report
- > Annual Progress Report (APR) for 2020
- > 1st and 2nd Quarter Budget Performance Report for 2021 to Ministry of Finance
- ➢ Medium Term Development Plan 2022-2025.

7.2 Chieftaincy and Religious Affairs

Drafts Legislative Instruments (L. Is) on Codification of Lines of Succession to Stools/Skins.

The Ministry has processed five (5) draft Legislative Instruments on Codification of lines of succession to stools and skins which would be submitted to Parliament in Conjunction with the Attorney-General's Department.

7.2.1 Entries in the National Register of Chiefs

The National House of Chiefs recommended and approved Four Hundred and Eighty-Four (484) Chieftaincy Declaration (CD) Forms for entry into the National Register of Chiefs as at 30th August, 2021.

7.2.2 Digitization of Records

The Ministry and the National House of Chiefs is digitizing the National Register of Chiefs and other important documents.

7.2.3 Adjudication of Chieftaincy Disputes

Judgements have been delivered in respect of 36 cases by the Judicial Committee of the House of Chiefs. The breakdown is as follows:

i.	National House of Chiefs	957	Seven (7)
ii.	Ashanti Regional House of Chiefs	FUL	Three (3)
iii.	Bono Regional House of Chiefs	-	Seven (7)
iv.	Central Regional House of Chiefs	-	Six (6)
٧.	Eastern Regional House of Chiefs	-	Four (4)
vi.	Greater Accra Regional House of Chiefs	+ /1	Six (6)
vii.	Upper West Regional House of Chiefs	-	Three (3)

8.0 FINANCIALS

8.1 Overview of 2021

The Ministry of Chieftaincy was allocated an amount of *Thirty-Five Million, Seven Hundred and Thirty-Nine Thousand, Two Hundred and Eighty-Eight Ghana Cedis* (Gh¢35,739,288) for its programmes. This amount was composed of *Thirty Million, Nine Hundred and Sixty-Five Thousand, Eight Hundred and Eight Ghana Cedis* (Gh¢30,965,808) for Compensation *Three Million, Six Hundred and Twenty-Three Thousand, Four Hundred and Eighty Ghana Cedis* (Gh¢3,623,480) for Goods and Services and One Million, One Hundred and Fifty Thousand Ghana Cedis (Gh¢1,150,000) for Capex.

Table 1. Economic Classification of Chieftaincy Ministry Budget 2021.

Item	Amount GH¢	%	
COMPENSATION	30,965,808	86.64	
GOODS AND SERVICES	3,623,480	10.14	
CAPEX	1,150,000	3.22	
TOTAL	35,739,288	100.00	

As at August 2021, a total amount of *Twenty-Five Million, One Hundred and Fifty Thousand, Seven Hundred and Thirty-Four Ghana Cedis, and Four Ghana Pesewas (GH¢25,150,734.04)* has been released to the Ministry out of a budget of *Thirty-Five Million, Seven Hundred and Thirty-Nine Thousand, Two Hundred and Eighty-Seven Ghana Cedis (Gh¢35,739,287)* leaving a budget balance of *Ten Million, Five Hundred and Eighty-Eight Thousand, Five Hundred and Fifty-Two Ghana Cedis, Ninety-Six Ghana Pesewas (GH¢10,588,552.96)* representing 29.63% of funds remained.

Table 2. 2021 Budget Performance of the Ministry as at September 2021.

Items	Budget Approved (Gh¢)	Released (Gh¢)	Actual Expenditure	Variance	% Released
Compensation	30,965,807	22,039,277.23	22,039,277.23	8,926,529.77	28.83

Goods	&	3,623,480	2,536,435.53	2,536,435.53	1,087,044.47	30.00
Services						
Сарех		1,150,000	575,021.28	575,021.28	574,978.72	50.00
Totals		35,739,287	25,150,734.04	25,150,734.04	10,588,552.96	29.63

Table 3. Breakdown of Compensation of Employees for 2021 (As at September 2021)

Beneficiaries	Amount
Annual Established Post	12,312,777.23
Allowance for Paramount Chiefs,	9,726,500.00
Paramount Queen mothers, Grants to	
the Regional House of Chiefs and	
Traditional Councils, Dispute Resolution	
and Sitting Allowances for meetings of	
National and Regional House of Chiefs	
Total	22,039,277.23

Table 4. Breakdown of Capital Expenditure for 2021

PROJECT DESCRIPTION	CONTRACT SUM GH¢	2021 PAYMENTS GH¢	TOTAL PAYMENTS TO DATE GH¢	% OF PAYMENT TO DATE
Rehabilitation of the Northern Regional House of Chiefs building (MS Malycom Ltd)	541,119.82	216,559.80	324,064.35	60
Design and Construction supervision of Regional Houses of Chiefs and bungalows in the six newly created Regions (M/S Laceta Ltd)	1,295,234.43	358,461.48	1,141,608.08	88.12
Total	1,836,354.25	575,021.28	1,465,672.43	

8.0 OUTLOOK FOR 2022

For 2022 Financial year, The Ministry of Chieftaincy has been allocated a total amount of Eighty-Three Million, Two Hundred and Fifty-Nine Thousand Ghana Cedis (GH¢83,259,000). Out of this, Compensation of Employees is allocated Thirty-Four Million, Nine Hundred and Eighteen Thousand Ghana Cedis (GH¢34,918,000), Goods and Services an amount of Five Million, Five Hundred and Thirty-Six Thousand Ghana Cedis (GH¢5,536,000) and Capex an allocation of Forty-Two Million, Eight Hundred and Five Thousand Ghana Cedis (GH¢42,805,000).

The Committee notes that there has been a significant increase in the 2022 Capex allocation which represents about 3,622% increase in the 2022 Capex allocation.

Table 5. Economic Classification of Chieftaincy Ministry Budget 2022.

Item	Amount GH¢	%	
Compensation	34,918,000	41.94	
Goods and Services	5,536,000	6.65	
Capex	42,805,000	51.41	
Total	83,259,000	100.00	

8.1 EXPENDITURE TRENDS

The Ministry was allocated a budget of Forty-Two Million, Five Hundred and Two Thousand, and Sixty-Six Ghana Cedis (GH¢42,502,066.00), Thirty Four Million, Five Hundred and Twelve Thousand, One Hundred and Fifty-Five Ghana Cedis (GH¢34,512,155.00) and Thirty-Five Million, Seven Hundred and Thirty-Nine Thousand, Two Hundred and Eighty-Seven Ghana Cedis (GH¢35,739,287.00) for the 2019, 2020 and 2021 financial years respectively to implement its planned programmes and activities.

Table 6: Expenditure Trends for 2019 - 2021

YEAR	AMOUNT GH¢
2019	42,502,066.00
2020	34,512,155.00
2021	35,739,287.00

8.1 Priority Areas in 2022

- i. Construction of Regional Houses of Chiefs for the newly created regions.
- ii. Collection of materials on Chieftaincy Cases, documents and symbolisms on some traditional areas.
- iii. Reform of the Legal Framework
- iv. Facilitate the Passage of Lines of Succession to Stools/Skins.
- v. Mapping of Christian Pilgrimage, Heritage and Tourism Sits.
- vi. Improvement in adjudication of the judicial process of the Judicial Committees.
- vii. National Chieftaincy Database.
- viii. Codification of customary laws in traditional areas.

9.0 OBSERVATIONS AND RECOMMENDATIONS

9.1 Internally Generated Funds

The Committee observed that the Ministry of Chieftaincy's budget expenditures has always been fully funded by Government of Ghana. The Committee admonished the Ministry to come out with innovative means of generating some funds internally to augment the funds from GoG. The Committee wondered why the Ministry has not been able to institute charges for cases brought before it for adjudication so as to generate revenue for its activities.

The Ministry in response stated that it has over the years concentrated mainly on creating stability in the country than revenue generation. The Ministry again assured the Committee that it is in discussions with stakeholders to find ways of generating funds especially from pilgrimages such as those to Israel.

The Ministry assured the Committee that they will furnish the Committee with the details as soon as the discussion is concluded.

9.2 Inadequate funds for the Ministry

The Committee noted that the Ministry has over the years suffered inadequate budgetary allocation even though there has been a significant increase in budgetary allocation in 2022.

The Committee therefore recommends to the Ministry of Finance to pay much more attention the Ministry of Chieftaincy in its quest to protect and preserve our cultural heritage and revered customs and traditions.

9.3 Submission of Reports

The Committee observed and commended the Ministry of Chieftaincy for its consistency in submitting to the House 2020 Annual Performance Report, 2020 Annual Budget Performance Report, Annual Progress Report (APR) for 2020, 1st and 2nd Quarter Budget Performance Report for 2021 to the Ministry of Finance and the Medium-Term Development Plan 2022-2025.

9.4 Regulation of Religious bodies

The committee observed with worry, the proliferation of religious bodies of various forms and denomination without a legal framework to regulate and protect the vulnerable in our society, especially so when the behaviour and character of some of the leaders of the religious bodies are questionable.

The Committee recommends to the Ministry to seek the advice and assistance of the Attorney General to find an appropriate regulating religious bodies without necessarily infringing on the right to free assemble and freedom of worship.

10. CONCLUSION

Chieftaincy is one of the oldest and highly cherished institutions in Ghana. Chiefs play an important role in local traditional governance. Chiefs serve as a medium for the expression of social, political, religious and to some extent, economic authority in most parts of our communities.

The Committee therefore recommends that this House adopt its report and approve the sum of **Eighty-Three Million**, **Two Hundred and Fifty-Nine Thousand Ghana Cedis (GH¢83,259,000)** for the operations of the Ministry of Chieftaincy and Religious Affairs during the 2022 Financial Year,

Respectfully submitted.

HON. JOHNSON KWAKU ADU

CHAIRMAN

COMMITTEE ON YOUTH, SPORTS

AND CULTUR

MR. INUSAH MOHAMMED CLERK TO COMMITTEE ON YOUTH, SPORTS AND CULTURE