

# IN THE THIRD SESSION OF THE SEVENTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA



# REPORT OF THE FINANCE COMMITTEE ON THE 2020 PROGRAMME BASED BUDGET ESTIMATES FOR THE MINISTRY OF MONITORING AND EVALUATION

#### 1.0 INTRODUCTION

The 2020 Programme Based Budget Estimates for the Ministry of Monitoring and Evaluation were laid in the House on Wednesday 13th November, 2019 and referred to the Finance Committee for consideration and report in accordance with the Constitution and Standing Orders of the House. This referral followed the presentation of the 2020 Budget Statement and Economic Policy of Government to the House by the Hon. Minister of Finance Mr. Ken Ofori-Atta.

The Committee, in considering the Estimates, met with the Minister for Monitoring and Evaluation, Hon. Dr. Anthony Akoto Osei, Deputy Minister for Monitoring and Evaluation, Hon. William Kwasi Sabi and a team of officials from the Ministries of Finance and Monitoring and Evaluation and hereby presents this report to the House pursuant to Order 161(1) of the Standing Orders of the House.

#### 2.0 BACKGROUND

The Ministry of Monitoring and Evaluation (MoME) was established by Executive Instrument 28 (E.I. 28) in February 2017 in line with Sections 11 and 13 of the Civil Service Act, 1993 (PNDCL 327).

The Ministry exists to institutionalize Results-Based Management and Evaluative Practice across the public sector leading to improved results delivery, evidence-based policy making and transformational impact of government priority programmes.

The Ministry initiates strategies, coordinates, monitors and evaluates the delivery and impact of governmental policies and programmes.

#### 3.0 OBJECTIVES AND FUNCTIONS

The relevant broad medium-term policy objectives adopted from the National Medium-Term Development Policy Framework (NMTDPF) are as follows:

- Enhance capacity for policy formulation and coordination
- Deepen transparency and public accountability

The goal of the Ministry is to institutionalize Results-Based Management and Evaluative Practice across the public sector leading to improved results delivery, evidence based policy-making and transformational impact of government priority programmes.

The core functions of the Ministry are inter alia to:

- Initiate and formulate policies, taking into account the needs and aspirations of the people;
- Undertake development planning in consultation with the National Development Planning Commission; and
- Coordinate, monitor and evaluate the efficiency and effectiveness of policies and programmes across the Sectors.

#### 4.0 2019 BUDGET PERFORMANCE

The Ministry of Monitoring and Evaluation was granted an approved Budget Estimate amounting to **GH¢3,161,350** for the **2019 financial year.** The breakdown was as follows:

Compensation of Employees -

GH¢390,250

Goods and Services

GH¢1,809,100

Capex

GH¢962,000

TOTAL

GH¢3,161,350

Outturn as at the end of September 2019 shows the following:

Item		Released	Actual
		GH¢	GH¢
Compensation	GH¢390,250	321,718.93	321,718.93
of Employees			
Goods and	1,809,100	819,169	711,895.26
Services		,- , , , ,	
Capex	962,000	0	0
Total	3,161,350	1,140,887.93	1,033,614.19

# 5.0 <u>2020 BUDGET ESTIMATES FOR THE MINISTRY OF</u> <u>MONITORING AND EVALUATION</u>

For the implementation of its programmes and the stated objectives, the Ministry of Monitoring and Evaluation has been allocated a sum of **GH¢9,207,187** for the 2020 financial year. The breakdown is as presented below:

Compensation of Employees - GOG

GH¢950,687

Goods and Services - GOG GH¢2,537,800

IGF GH¢0 Donor GH¢0

GH¢2,537,800

Capex

GOG

GH¢0

IGF Donor

GH¢0 GH¢5,718,700

GH¢5,718,700

TOTAL

GH¢9,207,187

#### 6.0 OBSERVATIONS AND RECOMMENDATIONS

#### 6.1 Donor Support

The Committee observed that during the 2019 financial year, the Ministry received an amount of GH¢394,664.32 from UNICEF for the development of the National Monitoring and Evaluation (M&E) Policy and US\$27,567 from AGRA to strengthen monitoring and evaluation systems for Planting for Food and Jobs (PFJ).

In the year 2020, the Ministry expects to receive Donor support in the amount of GH\$\psi\$5,718,700 for capital expenditure activities.

Again, the Ministry will participate in and benefit from the Public Sector Reform for Results Project (PSRRP) under the Office of the Senior Minister.

#### 6.2 Capacity Building for M&E Focal Persons

The Committee was informed that the Ministry in 2019 organized tailor-made M&E training in data collection analysis and reporting for 34 focal persons from 34 Ministries, Departments and Agencies (MDAs). The training sought to improve the knowledge and skills of the M&E focal persons in fundamental concepts and tools for monitoring and evaluating their policies and programmes.

In the year 2020, 20 more M&E focal persons and staff of Ministries, Departments and Agencies will be trained.

### 6.3 Evidence Gap Mapping

The Ministry in 2019 trained 3 of its staff in evidence-gap mapping during the International Evidence to Action Conference held in July 2019. The staff were subsequently selected as members of the core team that is conducting the evidence gap map for Ghana. The

evidence gap map details all the existing evaluations in the country as well as the existing gaps.

The work of the team is ongoing and will continue in the 2020 financial year.

# 6.4 National Monitoring and Evaluation Policy (NMEP)

The Committee observed that the Ministry has in collaboration with the National Development Planning Commission (NDPC), Ghana Institute of Management and Public Administration (GIMPA), Ghana M&E Forum (GMEF) and other stakeholders with funding from the UNICEF developed a draft National Monitoring and Evaluation Policy (NMEP) that provides a broad framework for M&E across the public sector.

The Committee noted that the policy will bring focus and consistency in the conduct, use and dissemination of M&E data and information in the country.

The Ministry will in 2020 undertake the next stage of the process involving the submission of the NMEP for Cabinet Approval after which the policy will be launched and the action plan operationalized.

# 6.5 Rapid Evaluation of One District One Factory (1D1F)

In the outgoing year, the Ministry in collaboration with IDinsight and Ministry of Trade and Industry initiated a process of carrying out rapid evaluation of the One District One Factory (1D1F) programme. The aim of the rapid evaluation is to assess the progress of implementation, emerging outcomes and potential impacts of the 1D1F intervention.

# 6.6 Rapid Evaluation of One Village One Dam (1V1D)

The Ministry in collaboration with the IDinsight, Twende Mbele and the Ministry of Special Development Initiatives conducted a rapid evaluation of the One Village One Dam (1V1D) project in the five Regions in Northern Ghana.

The aim of the rapid evaluation was to assess the progress of implementation, emerging outcomes and potential impacts of the 1V1D intervention. It also sought to document emerging issues and challenges that require immediate attention of Cabinet, Ministry for Special Development Initiatives (MSDI) and other stakeholders.

## 6.7 Citizen Participation in Governance

The Ministry will in 2020 engage in activities towards promoting citizens participation in governance. In this vein, the Ministry will introduce citizens-based and community engagement programmes to strengthen community-based monitoring and evaluation and to educate the public on Government's M&E agenda.

# 6.8 Impact Assessment of Government Programmes

The Committee further observed that the Ministry will in 2020 conduct in-depth mixed method evaluation of key government programmes. The real time evaluation results will be disseminated to H.E. the President, Cabinet and the Economic Management Team (EMT) with the aim of removing obstacles to implementation of programmes and to improve effective results delivery.

#### 6.9 Challenges

The Committee noted that despite the remarkable successes chalked, the Ministry is nonetheless plagued with a number of challenges. These include delays in the release of approved budgetary funds, inadequate office accommodation and inadequate monitoring and evaluation skills in the MDAs.

The Committee recommends that the Ministry of Finance works closely with the Ministry to ensure timely release of funds and also to assist the Ministry with the necessary resources to enable the Ministry to secure additional office space.

The Ministry of Monitoring and Evaluation is also encouraged to continue building the capacity of M&E staff in the various MDAs through continuous training and coaching.

#### 7.0 CONCLUSION

The Committee, after a careful consideration of the 2020 Programme Based Budget Estimates for the Ministry of Monitoring and Evaluation, respectfully recommends to the House to approve the sum of *Nine Million, Two Hundred and Seven Thousand, One Hundred and Eighty-Seven Ghana Cedis* (GH¢9,207,187) for the implementation of the programmes and activities of the Ministry of Monitoring and Evaluation for the Financial Year commencing on the 1st day of January 2020 and ending on the 31st day of December 2020 in accordance with the 1992 Constitution and Standing Orders of the House.

Respectfully submitted.

HON. DR. MARK ASSIBEY-YEBOAH (CHAIRMAN, FINANCE COMMITTEE)

PARLIAMENT OF GHANA LIBRARY

MS. EVELYN BREFO-BOATENG (CLERK, FINANCE COMMITTEE)

5<sup>TH</sup> DECEMBER, 2019