

PARLIAMENT OF GHANA LIBRARY

IN THE THIRD SESSION OF THE SEVENTH PARLIAMENT OF THE  
FOURTH REPUBLIC OF GHANA



# REPORT

*of the*

## COMMITTEE ON DEFENCE AND INTERIOR

*on the*

## PROGRAMME BASED ANNUAL BUDGET ESTIMATES

*for the*

# MINISTRY OF NATIONAL SECURITY

DECEMBER, 2019

**REPORT OF THE COMMITTEE ON DEFENCE AND INTERIOR**  
**ON THE 2020 ANNUAL ESTIMATES OF THE**  
**MINISTRY OF NATIONAL SECURITY**

**1.0 INTRODUCTION**

The Hon. Minister for Finance, Mr. Ken Ofori-Atta, in compliance with article 179(1) of the Constitution, presented the 2020 Budget Statement and Economic Policy of the Government to Parliament on Wednesday, 13<sup>th</sup> November, 2019.

The Rt. Hon. Speaker, Prof. Michael Aaron Oquaye, in accordance with Orders 140(4) and 158 of the Standing Orders, referred the 2020 Annual Estimates of the Ministry of National Security to the Committee on Defence and Interior for consideration and report.

**1.1 COMMITTEE SITTING**

The Committee met on Wednesday, 4<sup>th</sup> December, 2019 to consider the Estimates of the Ministry. The Hon. Minister of State responsible for National Security, Mr. Bryan Acheampong, the Chief Director, Lt. Col. A. Serebour and a technical team from the Ministry of National Security as well as officials from the Ministry of Finance assisted the Committee during its deliberations.

The Committee is grateful to them for their attendance and input in this regard.

**2.0 REFERENCE DOCUMENT**

The Committee had recourse to the underlisted documents:

- a. The 1992 Constitution
- b. The Standing Orders of the Parliament

- c. The Budget Statement and Economic Policy of the Government of Ghana for the 2019 financial year.
- d. The Budget Statements and Economic Policy of the Government of Ghana for the December 2020 financial year.
- e. The Draft Annual Estimates of the Ministry of National Security for the 2020 financial year.

### 3.0 **MISSION STATEMENT AND OBJECTIVES**

The Ministry of National Security was established by Executive Instrument in January, 2017, in line with Sections 11 and 13 of the Civil Service Act, 1993 (PNDCL 327) and Section 17 (1) and (2) of the Security and Intelligence Agencies Act, 1996 (Act 526).

The Ministry is mandated to formulate, coordinate, monitor and evaluate the implementation of security and intelligence policies through the deployment of skilled human resources and modern technology for stakeholders to enhance security, freedom of the citizenry and national development as well as present a report on the Intelligence agencies to Parliament.

The core functions of the Ministry are to:

- ± Promote political tolerance, stability, security and peace in Ghana and the sub-region
- ± Formulate, implement, co-ordinate, monitor and evaluate government policies and programmes
- ± Provide institutional capacity and enabling environment for effective, efficient and sustainable service delivery;
- ± Preserve and conserve public records for the benefit of the general public;



- ⌚ Provide communication among all Government Security Agencies and other key organisations
- ⌚ Maintain key installations in the regions and districts throughout the year;
- ⌚ Organise training programmes for regional and district security personnel;
- ⌚ Provide timely external intelligence for policy directions; and
- ⌚ Gather economic intelligence to provide appropriate and relevant information to Ghanaian businesses to boost economic activity within the submission.

The Ministry has oversight responsibility over the following:

- a. Ministry of National Security (Management and Administration)
- b. Bureau of National Investigation
- c. Bureau of National Communication
- d. National Security Council Secretariat (NSCS); and
- e. The Research Department

The Management and Administration wing of the Ministry offers all of the cross-cutting services essential for programmes and sub-programmes to succeed in accomplishing their objectives. Hence, the Management and Administration programmes are usually responsible for services that are undertaken to set the Ministry's policy direction.

#### **4.0 KEY ACHIEVEMENT IN 2019**

##### **SECURITY ADVISORY SERVICES**

During the year under review, the Ministry in pursuance of its mandate of enhancing public safety and improving security service delivery across the country:

- Initiated and formulated policies to ensure the effective and efficient management of security issues;
- Analysed intelligence reports presented by the Bureau of National Investigations, the Research Department and the Bureau of National Communications and took appropriate actions;
- Presented intelligence reports from the Intelligence Agencies to Government and Parliament
- Maintained internal peace and security through pre-emptive intelligence reporting;
- Improved human resource and built capacity in the various intelligence agencies.

## **SECURITY AND SAFETY MANAGEMENT**

Under the security and safety management, the Ministry through its programmes and activities:

- Protected the Executive, VIPs, the general public, classified materials and other key installations;
- Successfully conducted operations that led to the rescue of two Canadian females that were kidnapped
- Collaborated with Ghana Police Service through the provision of CCTV footages in the prosecution of motor traffic and some criminals offenses;
- Took actions to eliminate the occurrence of drug trafficking, economic and organised crime, cybercrime, subversion, terrorist attacks and espionage;
- Recruited security personnel to man few of the communication cells sites;
- Provided secure and reliable communications network among the various Government security agencies,

- Managed emergency call centre operations across the country and provide technical and strategic support to the police to ensure prompt response to critical situations;
- Commenced external intelligence operations at new foreign missions abroad;
- Provided security for oil and gas installations, the cocoa sector and mining sector;
- Assumed key international security and intelligence leadership positions;
- Improved border security and patrols; and
- Landmark agreements reached between ECOWAS Regional Intelligence and Security Fraternity – leading to improved sub-regional collaborations.

## **5.0 2019 TOTAL BUDGETARY ALLOCATION**

For the year under review, the Ministry of Finance approved budget for Compensation of Employees was reviewed from ***Three Hundred and Seventy Million, Eight Hundred and Nineteen Thousand, Nine hundred and Twenty-Three Ghana Cedis (GH¢370,819,923.00)*** to ***Three Hundred and Eighty Nine Million, Six Hundred and Sixty-One Thousand, Nine Hundred and Ninety-Two Ghana Cedis (GH¢389,661,992.00)*** while the allocation for Goods and Services was reviewed from ***One Hundred and Seventy-Four Million, One Hundred Thousand Ghana Cedis (GH¢174,100,000.00)*** to ***Two Hundred and Four Million, Five Hundred and Twenty Thousand and Forty Seven Ghana Cedis (GH¢204,520,047.00)*** after the Mid-year review of the Budget Statement and Economic Policy of Government. The Capital Expenditure



item of *Ten Million Ghana Cedis (¢10,000,000.00)* remained the same. The total approved budget allocation was therefore reviewed upward from *Five Hundred and Fifty-Four Million, Nine Hundred and Nineteen Thousand, Nine Hundred and Twenty-Three Ghana Cedis (GH¢554,919,923.00)* to *Six Hundred and Four Million, One Hundred and Eighty Two Thousand and Thirty Nine Ghana Cedis (GH¢604,182,039.00)*

The breakdown of the total allocation for 2019 is as illustrated in Table 1 below:

**Table 1: Total Allocation for 2019**

AGENCY	APPROVED BUDGET (A)	REVISED BUDGET (B)	ACTUAL PAYMENTS (C)	VARIANCE (B-C)
COMPENSATION	370,819,923	389,661,992	331,413,646.73	58,248,345.27
GOODS & SERV.	174,100,000	204,520,047	183,601,697.70	20,918,349.30
CAPEX	10,000,000.00	10,000,000.00	4,134,692.19	5,865,307.81
TOTAL	554,919,923	604,182,039	519,150,036.62	85,032,002.38

\*amount utilized from January to September, 2019

## **6.0 ALLOCATION FOR 2020**

The total budgetary allocation for the Ministry for the 2020 financial year earmarked for the completion of programmes and operations is *Six Hundred and Thirty-Three Million Six Hundred and Thirty Thousand, Seven Hundred and Twenty-Four Ghana Cedis (GH¢ 633,630,724)*. Out of this amount, *Four Hundred and Fifty-Two Million, Two Hundred and Seventy Eight Thousand, Five Hundred and Fourteen Ghana Cedis (GH¢ 452,278,514)*, represents 71.38% of allocations for Compensation of Employees while *One Hundred and Seventy-One Million, Three Hundred and*

**Fifty-two Thousand, Two Hundred and Ten Ghana Cedis (GH¢ 171,352,210)** is for the provision of Goods and Services. This represents 27.04% of the total ministry budget. The remaining **Ten Million Ghana Cedis (GH¢10,000,000.00)** represents 1.58% of the total allocation will cater for Capital Expenditure.

**TABLE 2: SOURCE OF FUNDING**

ECONOMIC CLASSIFICATION	GoG		IGF		TOTAL	
	GHc	%	GHc	%	GHc	%
Compensation	452,278,514	71.38	-	-	452,278,514	71.38
Goods and Services	171,352,210	27.04	-	-	171,352,210	27.04
Capex	10,000,000	1.58	-	-	10,000,000	1.58
Total	633,630,724	100.00	-	-	633,630,724	100.00

The Ministry received **Sixty-Five Million, One Hundred and Twelve Thousand, Six Hundred and Five Ghana Cedis (GH¢ 65,112,605.00)** for Compensation of Employees. **One Hundred and Eleven Million, Seven Hundred and Ninety-One Thousand and Five Hundred Ghana Cedis (GH¢ 111,791,500)** for the payment of Goods and Services while **Three Million and Five Hundred Thousand Ghana Cedis (GH¢ 3,500,000)** was allocated to cater for Capital Expenditure. Other allocations for the remaining agencies under the Ministry (i.e. Bureau of National Security, Bureau of National Communications and Research Department) are provided in the table below:

**Table 3: GoG Allocation for Agencies of the Ministry, 2020**

AGENCY	COMPENSATION	GOODS & SERV	CAPEX	TOTAL
National Security Council Secretariat	87,470,664	127,530,884	4,500,000	219,501,548
Bureau of National Security	156,714,505	17,844,020	2,000,000	176,558,525
Bureau of National Communication	-	11,328,365	2,000,000	13,328,365



Research Department	208,093,344	14,648,942	1,500,000	224,242,286
TOTAL	452,278,513	171,352,211	10,000,000	633,630,724

## **7.0 OBSERVATIONS AND RECOMMENDATIONS**

### **7.1 ABSENCE OF POLICY DIRECTIVE IN THE BUDGET STATEMENT AND ECONOMIC POLICY**

The Committee observed that the policy statement for the Ministry was conspicuously absent from the Budget Statement and Economic Policy presented to Parliament by the Minister responsible for Finance. This absence could potentially affect the ability to understand the objectives of the Ministry for the 2020 financial year and the instruments against which its operations should be judged. In order to fully appreciate the work of the Ministry, it is important that the Budget statement and Economic Policy captures the policy objectives and targets of the Ministry.

### **7.2 FUNDING GAP**

The 2020 requirements of the Ministry presented to the Ministry of Finance were based on a costing of its activities. In view of emerging new technologies the activities of the Ministry would enable the Ministry develop the expertise to combat security threats. Insufficient budgetary allocations results in little resources to fund coordination of the Ministry and this presents unsavory consequences to the security of the state. In view of the peculiar activities carried out by the Ministry, the Budgetary Allocations apportioned to the Ministry is woefully inadequate. The Ministry will have to fund the major spending areas including the upcoming 2020 general elections, special operations (NSC), security at Communication Network Cell Sites, fuelling of generators at Cell Sites, maintenance and spare parts for network equipment, requisite tools for intelligence gathering and analytics and training to equip personnel to

gather necessary skills for network maintenance, cyber security and other related crimes.

The Committee noted that the total funding requirement for the Ministry of National Security to enable them embark on the above key requirements for 2020 financial year is **One Billion, Forty Million, Seven Hundred and Thirteen Thousand, Six Hundred and Forty Ghana Cedis, Fifty Eight pesewas (GH¢1,040,713,640.58)**. The total resource for the Ministry is **Six Hundred and Thirty-Three Million Six Hundred and Thirty Thousand, Seven Hundred and Twenty-Four Ghana Cedis (GH¢ 633,630,724)**. Therefore there is a total funding gap of **Four Hundred and Seven Million, Eighty Two Thousand, Nine Hundred and Six Ghana Cedis, Fifty-Eight Pesewas (GH¢407,082,906.58)**. The Table 4 below indicates the variance in the allocation made to the Ministry.

**TABLE 4: BUDGET CEILING AND EXPECTATION**

ITEM	2020 BUDGET CEILINGS	2020 EXPECTATION	VARIANCE
COMPENSATION	452,278,514.00	526,713,640.58	(74,435,126.58)
GOODS & SERVICES	171,352,210.00	450,000,000.00	(278,647,790.00)
CAPEX	10,000,000.00	64,000,000.00	(54,000,000.00)
TOTAL	633,630,724	1,040,713,640.58	(407,082,906.58)

### 7.3 ALLOCATION OF REVISED/SUPPLEMENTARY BUDGET

The Committee observed that the Ministry had received supplementary budgetary allocation in addition to the approved budgetary amount for 2019. The revised budget amounted to **Six Hundred and Four**



*Million, One Hundred and Eighty Two Thousand and Thirty Nine Ghana Cedis (GHC 604,182,039).* The Committee further observed that this is a promising occurrence and recommends its continued practice in view of its conclusion of the 2019 budgetary allocation to the Ministry. The Committee further recommends that it is important to ensure timely release of funds to enable the Ministry intensify intelligence and security operations in the election year.

### **8.0 CONCLUSION**


The Committee after the consideration of the 2020 budgetary allocation of the Ministry of National Security finds the budget proposal of the ministry justifiable but woefully inadequate.

The Committee accordingly recommends that the sum of ***Six Hundred and Thirty-Three Million Six Hundred and Thirty Thousand, Seven Hundred and Twenty-Four Ghana Cedis (GHC 633,630,724)*** be approved for the Ministry of National Security for its activities for the 2020 financial year.

Respectfully Submitted.



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**HON. SETH K. ACHEAMPONG**  
**CHAIRMAN**  
**COMMITTEE ON DEFENCE &**  
**INTERIOR**



.....  
**EDITH EDILYN ADJEI**  
**CLERK**  
**COMMITTEE ON DEFENCE**  
**INTERIOR**